City of Butler

Single Audit

Year Ended December 31, 2020



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YEAR ENDED DECEMBER 31, 2020

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Independent Auditor's Report

City Council and Mayor City of Butler

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements (financial statements) of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the City of Butler (City), Pennsylvania, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of

City Council and Mayor City of Butler Independent Auditor's Report Page 2

significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2020, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and the Liquid Fuels Fund for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

Other Matters

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements and combining pension trust fund statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining nonmajor fund financial statements, the combining pension trust fund statements, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other

City Council and Mayor City of Butler Independent Auditor's Report Page 3

records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements, the combining pension trust fund statements, and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Maher Duessel

Pittsburgh, Pennsylvania June 29, 2021

STATEMENT OF NET POSITION (MODIFIED CASH BASIS)

DECEMBER 31, 2020

			ſ	Primary		
			Go	vernment		
	Go	vernmental	Bus	iness-type		
	Activities			Activities		Total
Assets						
Cash and cash equivalents	\$	1,048,928	\$	51,095	\$	1,100,023
Investments				242,507		242,507
Total Assets		1,048,928		293,602		1,342,530
Liabilities and Net Position						
Liabilities		-				-
Net Position:						
Restricted for:						
Roads and bridges		160,285		-		160,285
Revolving loan program		84,102		-		84,102
Police K-9		28,475		-		28,475
Recycling program		19,131		-		19,131
Unrestricted		756,935		293,602		1,050,537
Total Net Position		1,048,928		293,602		1,342,530
Total Liabilities and Net Position	\$	1,048,928	\$	293,602	\$	1,342,530

STATEMENT OF ACTIVITIES (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

Net (Disbursement) Receipt and

			Program Revenues							Changes in Net Position		
		Expenses		harges for Services		Operating Grants		Capital Grants	Government Activities	al	Primary Government Business-type Activities	Total
Functions/Programs												
Primary Government:												
Governmental activities:												
General government	\$	1,585,570	\$	262,130	Ş	592,232	\$	-		,208)	\$ -	\$ (731,208)
Public safety		5,312,779		217,223		740,585		96,201	(4,258		-	(4,258,770)
Health and welfare		12,077		55,331		-				,254	-	43,254
Public works - highways		2,602,498		-		437,158		77,044	(2,088	,	-	(2,088,296)
Public works - other		71,977		-		-		-	•	,977)	-	(71,977)
Culture and recreation		365,939		-		-		-	(365		-	(365,939)
Community development		435,086		-		453,999		-		,913	-	18,913
Debt service		3,750,278		-		-			(3,750	,278)		 (3,750,278)
Total governmental activities		14,136,204		534,684		2,223,974		173,245	(11,204	,301)		 (11,204,301)
Business-type activities:												
Parking		100,880		793,205		-					692,325	 692,325
Total business-type activities		100,880		793,205		-		<u>-</u>			692,325	 692,325
Total Primary Government	\$	14,237,084	\$	1,327,889	\$	2,223,974	\$	173,245	(11,204	,301)	692,325	 (10,511,976)
	Rea Rea Ear Bus Loc All Inte Mis Uni	eral revenues: al estate taxes, in al estate transfe ned income taxe siness gross rece al services tax, i other taxes erest and rents scellaneous realized gain (los ceeds from issu sfers in (out)	r taxes es, incl eipts ta ncludii ss) on i	uding penalty a xes ng penalty and nvestments	and in	terest			1,000 1,456 274 61 46 282 3,165	,182 ,900 ,809 ,895 ,971 ,845 ,213	- - - - 2,772 - 2,912 - (721,163)	 2,799,386 142,182 1,000,900 1,456,809 274,895 61,971 49,617 282,213 2,912 3,165,000
	Т	otal general rev	enues	and transfers					9,951	,364	(715,479)	 9,235,885
		Change in Net	Positio	n					(1,252	,937)	(23,154)	(1,276,091)
	Net Posit	ion - beginning	of year						2,301	,865	316,756	 2,618,621
	Net Posit	ion - end of yea	r						\$ 1,048	,928	\$ 293,602	\$ 1,342,530

BALANCE SHEET (MODIFIED CASH BASIS) GOVERNMENTAL FUNDS

DECEMBER 31, 2020

	General		Capital Projects Fund		Liquid Fuels Fund		Other Governmental Fund		Total Governme Funds	ental
Assets										
Cash and cash equivalents	\$	339,013	\$	465,528	\$	160,285	\$	84,102	\$ 1,048,	928
Total Assets	\$	339,013	\$	465,528	\$	160,285	\$	84,102	\$ 1,048,	928
Liabilities and Fund Balance										
Liabilities:										
Payroll liabilities	\$	-	\$	-	\$		\$	-	\$	
Total Liabilities				<u>-</u> ,						
Fund Balance:										
Restricted for:										
Roads and bridges		-		-		160,285		-	160,	285
Revolving loan program		-		-		-		84,102	84,	102
Police K-9		28,475		-		-		=	28,	475
Recycling program		19,131		-		-		=	19,	131
Assigned		-		465,528		-		-	465,	528
Unassigned		291,407		-				-	291,	407
Total Fund Balance		339,013		465,528		160,285		84,102	1,048,	928
Total Liabilities and Fund Balance	\$	339,013	\$	465,528	\$	160,285	\$	84,102	\$ 1,048,	928

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE (MODIFIED CASH BASIS) GOVERNMENTAL FUNDS

YEAR ENDED DECEMBER 31, 2020

		General		Capital Projects Fund		Liquid Fuels Fund	Go	Other vernmental Fund	Go	Total overnmental Funds
Receipts:	ć	F 72C 142	۲.		۸.		۲.		,	F 72C 142
Taxes, including penalty and interest	\$	5,736,143 329,787	\$	-	\$	-	\$	-	\$	5,736,143 329,787
Licenses and permits Fines and forfeits		329,787 87,371		-		-		-		329,787 87,371
Interest and rents		36,616		638		865		8,726		46,845
Intergovernmental		1,423,819		77,044		437,158		423,810		2,361,831
Community development		1,423,619		77,044		437,136		30,189		30,189
Charges for services		122,725		_		_		30,189		122,725
Miscellaneous		281,968		-		-		245		282,213
Miscellaneous	-	281,908						243		202,213
Total receipts		8,018,429		77,682		438,023		462,970		8,997,104
Disbursements:										
Current:										
General government		1,041,181		122,810		-		764		1,164,755
Public safety		5,281,949		30,830		-		-		5,312,779
Health and welfare		12,077		-		-		-		12,077
Public works - highways		505,571		1,395,598		701,329		-		2,602,498
Public works - others		71,977		-		-		-		71,977
Culture and recreation		365,939		-		-		-		365,939
Community development		4,000		-		-		431,086		435,086
Other		420,610		-		-		205		420,815
Debt service		1,911,063		1,839,215				-		3,750,278
Total disbursements		9,614,367		3,388,453		701,329		432,055		14,136,204
Excess (Deficiency) of Receipts over Disbursements		(1,595,938)		(3,310,771)		(263,306)		30,915		(5,139,100)
Other Financing Sources (Uses):										
Proceeds from issuance of debt		1,000,000		2,165,000		-		-		3,165,000
Transfers in (out)		721,163				<u>-</u>		<u>-</u>		721,163
Total other financing sources (uses)		1,721,163		2,165,000		-		-		3,886,163
Net Change in Fund Balance		125,225		(1,145,771)		(263,306)		30,915		(1,252,937)
Fund Balance:										
Beginning of year		213,788		1,611,299		423,591		53,187		2,301,865
End of year	\$	339,013	\$	465,528	\$	160,285	\$	84,102	\$	1,048,928

BUDGETARY COMPARISON STATEMENT (MODIFIED CASH BASIS) GENERAL FUND

YEAR ENDED DECEMBER 31, 2020

	Budgeted	Amounts	Actual	Variance with
	Original	Final	Amounts	Final Budget
Receipts:				
Taxes, including penalty and interest	\$ 6,063,608	\$ 6,063,608	\$ 5,736,143	\$ (327,465)
Licenses and permits	381,600	381,600	329,787	(51,813)
Fines and forfeits	207,650	207,650	87,371	(120,279)
Interest and rents	7,500	7,500	36,616	29,116
Intergovernmental	1,534,255	1,534,255	1,423,819	(110,436)
Charges for services	161,725	161,725	122,725	(39,000)
Miscellaneous	117,657	117,657	281,968	164,311
Total receipts	8,473,995	8,473,995	8,018,429	(455,566)
Disbursements:				
Current:				
General government	1,080,058	1,080,058	1,041,181	38,877
Public safety	5,272,356	5,272,356	5,281,949	(9,593)
Health and welfare	12,077	12,077	12,077	-
Public works - highways	497,837	497,837	505,571	(7,734)
Public works - other	81,874	81,874	71,977	9,897
Culture and recreation	396,661	396,661	365,939	30,722
Community development	-	-	4,000	(4,000)
Other	253,251	253,251	420,610	(167,359)
Debt service	1,879,881	1,879,881	1,911,063	(31,182)
Total disbursements	9,473,995	9,473,995	9,614,367	(140,372)
Excess (Deficiency) of Receipts over Disbursements	(1,000,000)	(1,000,000)	(1,595,938)	(595,938)
Other Financing Sources (Uses):				
Proceeds from issuance of debt	1,000,000	1,000,000	1,000,000	-
Transfers in (out)			721,163	721,163
Total other financing sources (uses)	1,000,000	1,000,000	1,721,163	721,163
Net Change in Fund Balance	\$ -	\$ -	\$ 125,225	\$ 125,225

BUDGETARY COMPARISON STATEMENT (MODIFIED CASH BASIS) LIQUID FUELS FUND

YEAR ENDED DECEMBER 31, 2020

	Budgeted Amounts			Actual		Variance with		
	Original		Final		Amounts		Final Budget	
Receipts:				_		_		
Interest and rents	\$	200	\$	200	\$	865	\$	665
Intergovernmental		426,309		426,309		437,158		10,849
Total receipts		426,509		426,509		438,023		11,514
Disbursements:								
General government		-		-		-		-
Public works - highways		858,759		858,759		701,329		157,430
Total disbursements		858,759		858,759		701,329		157,430
Excess (Deficiency) of Receipts over Disbursements	\$	(432,250)	\$	(432,250)	\$	(263,306)	\$	168,944

STATEMENT OF NET POSITION (MODIFIED CASH BASIS)

PROPRIETARY FUND

DECEMBER 31, 2020

	_	Enterprise Fund			
		Parking			
	<u>.</u>	Fund			
Assets	-				
Cash and cash equivalents Investments		\$	51,095 242,507		
Total Assets		293,602			
Net Position					
Unrestricted			293,602		
Total Net Position		\$	293,602		

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN NET POSITION (MODIFIED CASH BASIS)

PROPRIETARY FUND

YEAR ENDED DECEMBER 31, 2020

		Enterprise Fund		
	-	Parkin	g	
	_	Fund		
Operating Receipts:				
Parking rentals		\$ 77	78,473	
Miscellaneous	-	-	14,732	
Total operating receipts	<u>-</u>	79	93,205	
Operating Disbursements:				
Utilities		2	21,097	
Engineering expense			5,053	
Repair and maintenance		2	23,885	
Bank charges			180	
Rent			6,000	
Meters		3	30,689	
Postage and other office supplies			6,422	
Miscellaneous	_		7,554	
Total operating disbursements	-	10	00,880	
Operating Income (Loss)	_	69	92,325	
Nonoperating Receipts (Disbursements):				
Interest income			2,772	
Unrealized gain (loss) on investments	_		2,912	
Total nonoperating receipts (disbursements)	-		5,684	
Transfers in (out)	-	(72	21,163)	
Change in Net Position		(2	23,154)	
Net Position:				
Beginning of year	<u>-</u>	32	16,756	
End of year	<u>=</u>	\$ 29	93,602	

STATEMENT OF CASH FLOWS (MODIFIED CASH BASIS)

PROPRIETARY FUND

YEAR ENDED DECEMBER 31, 2020

	Ente	erprise Fund
		Parking
		Fund
Cash Flows From Operating Activities:		
Receipts from customers	\$	793,205
Payments for operating costs		(100,880)
Net cash provided by (used in) operating activities		692,325
Cash Flows From Noncapital Financing Activities:		
Net cash transfers with General Fund		(721,163)
Net cash provided by (used in) noncapital financing activities		(721,163)
Cash Flows From Investing Activities:		
Purchase (sale) of investments		(2,507)
Interest received		2,772
Net cash provided by (used in) investing activities		265
Increase (Decrease) in Cash and Cash Equivalents		(28,573)
Cash and Cash Equivalents:		
Beginning of year		79,668
End of year	\$	51,095

STATEMENT OF FIDUCIARY NET POSITION (MODIFIED CASH BASIS) FIDUCIARY FUNDS

DECEMBER 31, 2020

Assets	Pension Trust Funds	Custodial Funds		
Cash equivalents	\$ 1,812,164	\$ 490,870		
Investments (at fair value):				
Registered investment companies	42,995,908	-		
Accrued interest and dividends	13,954	-		
Due from other funds		1,382		
Total Assets	44,822,026	492,252		
Liabilities				
Due to other governments	-	-		
Due to other funds	-	1,382		
Escrow liability		435,173		
Total Liabilities		436,555		
Net Position				
Restricted for:				
Pension benefits	44,822,026	-		
Individuals, organizations, and other	-	55,697		
Total Net Position	44,822,026	55,697		
Total Liabilities and Net Position	\$ 44,822,026	\$ 492,252		

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (MODIFIED CASH BASIS) FIDUCIARY FUNDS

YEAR ENDED DECEMBER 31, 2020

Additions:	Pension Trust Funds	Custodial Funds
Contributions:		
Commonwealth	\$ 512,079	\$ -
Employer	308,069	-
Employee	192,168	-
Other	15,922	5,600
Transfer in	24,556	
Total contributions	1,052,794	5,600
Investment income:		
Net accrued income	13,280	-
Net appreciation (depreciation) in fair value of investments	3,494,530	-
Interest and dividends	1,106,435	19
Total investment income (loss)	4,614,245	19
Investment expense	46,712	
Net investment income (loss)	4,567,533	19
Taxes received		6,211,874
Miscellaneous		700
Total additions	5,620,327	6,218,193
Deductions:		
Benefits	2,194,961	-
Administrative expense	11,514	-
Taxes paid	-	6,353,090
Other	-	185,947
Transfer out	24,556	
Total deductions	2,231,031	6,539,037
Increase (Decrease) in Net Position	3,389,296	(320,844)
Net Position:		
Beginning of year	41,432,730	376,541
End of year	\$ 44,822,026	\$ 55,697

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

1. Summary of Significant Accounting Policies

A. Reporting Entity

The City of Butler, Pennsylvania (City) is located in Western Pennsylvania, to the north of the City of Pittsburgh. It was incorporated on January 7, 1918, under the provisions of the Commonwealth of Pennsylvania. The City is a third-class city, operated under a Commission form of government. The City provides the following services which are authorized by its charter: public safety (police and fire), highways and streets, health, culture-recreation, public improvements, planning and zoning, parking facilities, and general administrative services.

City of Butler Parks Recreation Grounds and Facilities Authority

The City of Butler Parks Recreation Grounds and Facilities Authority should be included as a component unit of the City as the City guarantees their debt; however, the City concluded it was immaterial to their statements and, therefore, is not included as a component unit in this report.

Butler Area Sewer Authority (Sewer Authority)

The Sewer Authority was created under the Municipality Authorities Act of 1945, P.L. 382, as amended and supplemented, having been duly organized by joint action of the City of Butler and the Township. The Sewer Authority provides sanitary sewer collection and treatment for the City of Butler and the Township, Center Township, areas in East Butler Borough, and limited areas of Summit, Connoquenessing, Oakland, and Penn Townships. The Sewer Authority is not a component unit as its Board members cannot be removed at will by the City.

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from services or privileges provided by a given function or segment and 2) grants that are restricted to meeting the operational or 3) capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental, proprietary, and fiduciary funds even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Within the enterprise fund there are operating and nonoperating revenues and expenses. Operating revenues and expenses are income and expense items incurred through the normal course of business. Nonoperating revenues and expenses are related to income and expense items incurred from activities that do not relate to normal business operations.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to the timing of the recognition of amounts in the financial statements. The City maintains its financial statements on the modified cash basis, including investments, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Accordingly, amounts are generally recognized when received rather than when earned and when paid rather than when obligations are incurred. Inventories, principally supplies, are accounted for as expenditures when purchased.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the disbursement of monies are recorded in order to reserve that portion of the applicable appropriation, is employed by the City. However, there were no significant outstanding encumbrances at year-end.

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government not accounted for and reported in another fund.

The *Capital Projects Fund* is used to account for financial resources to be used for capital outlays, including the acquisition or construction of major capital facilities.

The *Liquid Fuels Fund* is a Special Revenue Fund. It accounts for the state aid receipts used for building and improving roads and bridges.

The government reports the following major proprietary fund:

The *Parking Fund* is used to account for revenues and expenses incurred to maintain certain parking facilities of the City of Butler.

Additionally, the government reports the following other fund information:

The Other Governmental Funds are comprised of the following:

The Community Development Block Grant Fund is a Special Revenue Fund.

The *Housing Redevelopment Fund* is a Special Revenue Fund. It accounts for the revolving loan program.

The *Fiduciary Funds* are comprised of the following:

The *Pension Trust Funds* account for assets held by the City in a trustee capacity for the future payment of retirement benefits to employees. The City has three separate Pension Trust Funds: Police, Firefighter, and General Employees.

The *Tax Collection Fund* is a custodial fund used to account for assets held by the City as an agent for individuals, private organizations, other governments, and/or other funds.

The *Fire Escrow Fund* is a custodial fund used to account for amounts collected and held on behalf of residents whose houses have been damaged by fire.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

The Father Marinaro Skate Park Fund is a custodial fund comprised of donations and used for the skate park.

The *Parks and Recreation Fund* is a custodial fund comprised of donations used for park and playground rehabilitation.

The *Shade Tree Commission Fund* is a custodial fund comprised of donations and grants to be used for the Shade Tree Commission.

The *Bicycle Fund* is a custodial fund comprised of donations to be used for the Bicycle Commission.

The *Tax Increment Fund* is a custodial fund comprised of the collection and allocation of funds for specific use.

D. Interfund Activity in the Government-wide Statements

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's governmental activities, business-type activities, and fiduciary funds. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

E. Budgets and Budgetary Accounting

Formal budgetary accounting is employed as a management control in the following funds of the City: General Fund, Capital Projects Fund, and Liquid Fuels Fund. The budgets are adopted on a modified cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Budgetary control for certain special receipt funds are maintained through enforcement of the related grant provisions.

The City follows these procedures in establishing the budgetary data reflected in the basic financial statements:

 During August and September, the department heads use current financial status reports to develop financial projections for their programs for the ensuing year, which are then reviewed with the budget staff.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

- A proposed operating budget for the fiscal year commencing the following January is submitted to the Council in November.
- The budget is legally advertised giving notice the budget is available for inspection.
- The budget is legally enacted through passage of an ordinance no later than the 31st day of December.

The Council may at any time, by resolution, make supplemental appropriations for any lawful purpose from any funds on hand or estimated to be received within the fiscal year and not otherwise appropriated, including proceeds of any borrowing now or hereafter authorized by law. The Council may authorize the transfer of any unencumbered balance of any appropriation item or any portion thereof. The legal level of required Council approval of budget amendments is the fund level.

During the year, there were no significant supplemental appropriations enacted. Appropriations lapse at the close of the fiscal year to the extent that they have not been expended or encumbered.

There were instances where total disbursements exceeded the budgeted amounts in the General Fund. These overages were funded by available fund balance.

F. Cash and Cash Equivalents

The City considers all investments with maturities of three months or less at the time of purchase to be cash equivalents.

G. Investments

Investments are carried at fair value. Funds are invested in accordance with the City's investment policy guidelines as described in Note 3.

H. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

I. Accumulated Unpaid Sick Pay

In accordance with union contracts, employees are allowed to carryover unused sick days and at termination or retirement will be paid up to a maximum amount based upon a flat rate per day for City employees and a percentage for each day for firefighters and policemen. As the City's financial statements are prepared on the modified cash basis of accounting, no liability is recorded.

J. <u>Designated Taxes for Debt Service</u>

The City designated 8.40 mills of the real estate tax levy for payment of debt service. During 2020 and prior, the collection of these taxes has been less than debt service payments in the amount of \$3,603,049. Therefore, no amount is restricted for future debt service payments on the statement of net position.

K. Net Position

The government-wide financial statements are required to report three components of net position:

- Net investment in capital assets This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount is not included in the calculation of net investment in capital assets. Instead, that portion of the debt or deferred inflow of resources is included in the same net position component (restricted or unrestricted) as the unspent amount. As the City reports on the modified cash basis, and is not required to record capital assets, this component is not applicable to the City.
- Restricted This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

also results in the recognition of a liability or if the liability will be liquidated with the restricted assets. The City has restricted net position of \$160,285, \$84,102, \$28,475, and \$19,131 related to roads and bridges, the revolving loan program, Police K-9, and the recycling program, respectively.

 Unrestricted – This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

It is the City's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

L. Fund Balance

In the fund financial statements, governmental funds report fund balance in categories based on the level of restriction placed upon the funds. These levels are as follows:

- Nonspendable This category represents funds that are not in spendable form.
- Restricted This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties. This category includes funds that are legally restricted for roads and bridges, the revolving loan program, capital projects, and open space lighting.
- Committed This category represents funds that are limited in use due to constraints on purpose and circumstances of spending imposed by Council. There was no committed fund balance at December 31, 2020.
- Assigned This category represents intentions of Council to use the funds for specific purposes. Council has delegated the City to assign amounts to be used for specific purposes to the City Clerk. This category includes amounts set aside for capital improvements.
- Unassigned This category includes the residual classification for the City's General Fund and includes all spendable amounts not contained in other classifications.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

The City has not established a policy for its use of unrestricted fund balance amounts; therefore, committed amounts should be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

M. Risk

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and injuries to employees; and natural disasters. Except for workmen's compensation (see Note 10), these risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

N. Pending Pronouncements

The Governmental Accounting Standards Board (GASB) has issued statements that will become effective in future years, including 87 (Leases), 89 (Accounting for Interest Cost), 91 (Conduit Debt Obligations), 92 (Omnibus 2020), 93 (Interbank Offered Rates), 94 (Public-Private and Public-Public Partnerships), 96 (Information Technology Arrangements), and 97 (Deferred Compensation Plans). Management has not yet determined the impact of these statements on the financial statements.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

2. Tax Levies

The taxes levied for 2020 were as follows:

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General purposes	30 mills
Debt service	8.40 mills
Open space/street lighting	2.35 mills
Recreation	2 mills
Library	.5 mills
Per capita tax	\$10
Act 511 residence tax	\$5
Real estate transfer tax	0.5%
Local services tax	\$52
Earned income tax for general purposes	0.5%
Mercantile tax, retail	1.5 mills
Mercantile tax, wholesale	1 mill
Business privilege tax	7 mills

The City collects its own real estate taxes and contracts out for the collection of per capita, mercantile, and business privilege taxes.

The City's property tax calendar is as follows:

March 1 - levy date

March 1 - April 30 - 2% discount period

May 1 - June 30 - face payment period

July 1 - January 1 of following year - 10% penalty period

Real estate taxes attached as an enforceable lien on property as of January 1 and are levied on March 1. Butler County bills these taxes. Butler County collects delinquent real estate taxes for the City.

The City is permitted by the 3rd Class City Code of Pennsylvania to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. In 2010, City real estate taxes were levied for general purposes at 30 mills, with court approval, on 100% of assessed valuation.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

3. Deposits and Investments

The City's investment authority for all funds, except fiduciary funds, is set by Pennsylvania statutes that provide for investment of governmental funds into certain authorized investment types including U.S. Treasury bills, other short-term U.S. government obligations, short-term commercial paper issued by a public corporation, banker's acceptances, insured or collateralized time deposits, and certificates of deposit. The statutes allow pooling of governmental funds for investment purposes.

In addition to the investments authorized for governmental funds, fiduciary fund investments may also be made in corporate stocks and bonds, real estate, and other investments consistent with sound business practice.

The deposit and investment policy of the City adheres to state statutes. Deposits of the governmental and proprietary funds are either maintained in demand deposits or invested in pools of government securities through a local bank's sweep account. There were no deposit or investment transactions during the year that were in violation of either the state statutes or the policy of the City.

Deposits

The following is a description of the City's deposit risks:

Custodial Credit Risk - For a deposit, custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a formal deposit policy for custodial credit risk.

As of December 31, 2020, \$584,102 of the City's \$1,198,916 bank balance was insured by the Federal Deposit Insurance Corporation (FDIC). The remaining bank balance of \$614,815 was exposed to custodial credit risk, which is collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name. These deposits have carrying amounts of \$1,100,023 as of December 31, 2020.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

As of December 31, 2020, the City held the following investment balances in its Enterprise Fund:

			Maturity in Years						
	Fair		ı	Less		1-5		Mo	ore than
		Value	thar	than 1 year		years		5 years	
U.S. government obligations	\$	69,154	\$		\$			\$	69,154
Sweep account		173,353							
Total investments reported on statement of net position (modified cash basis)	\$	242,507							

U.S. government obligations are valued using quoted market prices (Level 1 inputs).

The following is a description of the City's investment risks:

Custodial Credit Risk. For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside entity. The City does not have a formal investment policy for custodial credit risk. The City's certificates of deposit and U.S. government obligations are all underlying securities held by the investment's counterparty, not in the Enterprise Fund's name. These amounts are not insured by the FDIC, nor are they collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name. The fair value of these investments is the same as their carrying amount.

Interest Rate Risk. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. The City has no formal investment policy that would limit its investment choices based on credit ratings by nationally recognized statistical rating organizations. As of December 31, 2020, the City's investments in U.S. government obligations are rated BBB by Standard & Poor's.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

Pension Trust Funds

The pension trust funds' investments are held separately from those of other City funds. Assets in the pension trust funds are stated at fair value. The City maintains investment policies that summarize the investment philosophy of the City and establishes investment guidelines and performance objectives for the Police, Firefighter, and General Employees Pension Plans.

As of December 31, 2020, the City had the following cash and investments in its pension trust funds:

Cash or		Fair
Investment Type	. <u> </u>	Value
Mutual funds - money market	\$	1,812,164
Registered investment companies		42,995,908
Total cash equipvalents and investments		
reported on statement of fiduciary net		
position (modified cash basis) - pension trust funds	\$	44,808,072

Mutual funds are valued using quoted market prices (Level 1 inputs).

The following is a description of the pension trust funds' deposit and investment risks:

Credit Risk – The risk that an issuer or other counterparty to an investment will not fulfill its obligations is called credit risk. The pension trust funds have no formal investment policy that would limit its investment choices based on credit ratings by nationally recognized statistical rating organizations. As of December 31, 2020, the City's investments are not rated by Standard & Poor's.

Custodial Credit Risk — For deposits and investments, custodial credit risk is the risk that in the event of the failure of the bank or counterparty, the pension trust funds will not be able to recover the value of their deposits or investments or collateral securities that are in the possession of an outside entity. The pension trust funds do not have a formal deposit or investment policy for custodial credit risk. The City's investments in mutual funds cannot be classified by risk category because they are not evidenced by securities that exist in physical or book entry form. As of December 31, 2020, \$1,812,164 (bank and book balance) of the City's pension cash equivalents balance was exposed to custodial credit risk.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

Concentration of Credit Risk – The City places no limit on the amount the City may invest in any one issuer. There were no investments in the Police, Firefighter, or General Employees Pension Plans that constituted more than 5% of any of the plan net position available for benefits at December 31, 2020 required for disclosure. In addition, the plans did not have any investment transactions with related parties during the year.

Interest Rate Risk – The pension trust funds do not have a formal deposit or investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Custodial Fund

The City maintains bank accounts for the escrowed funds. As of December 31, 2020, the book balance was \$490,870 and bank balance was \$490,870. Of this bank balance, \$288,821 is insured by the FDIC and \$202,049 is uninsured, which is collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name.

4. Revolving Loan

In 2011, the City received a Housing and Redevelopment Assistance Program Grant from the Commonwealth of Pennsylvania Department of Community and Economic Development in the amount of \$466,049. The grant was used to provide a revolving loan to a local small business to pay for the renovation of two buildings in the City. The loan is secured by the properties of the borrower and bears interest at a rate of 1.75%. Interest payments began in June 2011 and were paid monthly to the City through the completion of construction, or June 2013. Monthly payments of \$2,946 began in July 2013 and will continue through the maturity date of June 2026. Additionally, in the current year, three months were deferred. The outstanding balance on the loan at December 31, 2020 was \$254,768.

In 2018, the City provided a loan to a local business to pay for the for renovation of a building in the City. The loan is secured by the property of the borrower and bears interest at a rate of 3.50%. Monthly payments of \$250 began in January 2019 and will continue through the maturity date of December 2033. In the current year, three months were deferred. The outstanding balance on the loan at December 31, 2020 was \$31,790. As the

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

City's financial statements are prepared on the modified cash basis of accounting, a loan receivable is not recorded.

In 2019, the City entered into a business loan agreement with Joseph L. Gray and Jacquelyn P. Gray for the borrowing of \$140,000. The loan bears an interest rate of 4.00%. Monthly payments will be \$1,036 beginning July 2019 and continuing through June 2034. In the current year, three months were deferred. The outstanding balance on the loan at December 31, 2020 was \$131,235.

The schedule of future payments to be received for the loan is as follows:

	Principal		I	nterest	Total		
2021	\$	40,519	\$	10,259	\$	50,778	
2022		41,436		9,341		50,777	
2023		42,380		8,398		50,778	
2024		43,348		7,430		50,778	
2025		44,342		6,435		50,777	
Thereafter		205,768		22,905		228,673	
	\$	417,793	\$	64,768	\$	482,561	

5. Long-Term Debt

General Obligation Bonds 2005 Series

In December 2005, the City advance refunded the 1996 Series which were issued to refund the Series of 1993 General Obligation Bonds and to provide funds for capital projects. Total debt issued was \$2,990,000. The direct placement bonds are secured by the full faith, credit, and taxing power of the City. The 2005 General Obligation Bonds bear interest at rates ranging from 3.5%-4.125% and are payable annually through March 1, 2023. The Bonds are secured by the full faith, credit, and taxing power of the City.

General Obligation Bonds 2015 Series

In October 2015, the City issued direct placement bonds totaling \$6,800,000 to be used to provide the City with the funds required for various capital projects of the City, to refund the Parking Authority of the City of Butler Guaranteed Parking System Revenue Bonds, Series of 2003 and Series of 2005, and to pay all costs and expenses incurred by the City in

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

connection with the issuance and sale of the Bonds. The bonds are \$6,235,000 nontaxable and \$565,000 taxable and are secured by the full faith, credit, and taxing power of the City. The 2015 General Obligation Bonds bear interest at rates ranging from 1.55%-4.0% and are payable annually through December 1, 2040. The Bonds are secured by the full faith, credit, and taxing power of the City.

General Obligation Note 2020 Series

In August 2020, the City issued a direct borrowing General Obligation Note for \$280,000 to be used for the Monroe Street storm sewer project. This General Obligation Note bears interest at a rate of 2.60%, with an annual principal payment of \$140,000 payable through December 2021. The Note is secured by the full faith, credit, and taxing power of the City.

Butler County Infrastructure Bank

In December 2018, the City obtained a General Obligation Note through the Butler County Infrastructure Bank for \$1,839,215 to be used for qualified municipal infrastructure projects including the Main Street Lighting Project and the Sullivan Run Flood Control Project. In October 2020, the City refunded the Note and issued a General Obligation Note Series 2020 for \$1,885,000. This Note bears interest at a rate of 0.56% with annual principal payments payable through December 2028. The City's interest payments and future interest obligations will be shown net of 1.5% that the Butler County Infrastructure Bank is subsidizing. The Note is secured by the full faith, credit, and taxing power of the City. Upon the occurrence of any event of default, the outstanding principal balance and accrued interest under the Note together with any additional amounts payable shall be immediately due and payable without demand or notice of any kind.

Tax Anticipation Note

In January 2020, the City obtained a tax anticipation note in the amount of \$1,000,000. Note proceeds were used for general operating expenses in anticipation of current year tax revenues in 2020. The tax anticipation note was paid in full as of December 31, 2020.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

Summary of Changes in Debt

	Balance at January 1, 2020		Additions		Deletions		Balance at December 31, 2020		Due Within One Year	
Governmental Activities:	<u> </u>							_		
Direct Placements:										
General Obligation Bonds, Series of 2005	\$	850,000	\$	-	\$	(200,000)	\$	650,000	\$	210,000
General Obligation Bonds, Series of 2015		6,200,000				(220,000)		5,980,000		225,000
		7,050,000		-		(420,000)		6,630,000		435,000
Direct Borrowings:										
General Obligation Note, Series of 2020		-		280,000		(140,000)		140,000		140,000
Butler County Infrastructure Bank 2019		1,839,215		-		(1,839,215)		-		-
Butler County Infrastructure Bank 2020		-	1,	,885,000		(101,000)		1,784,000		218,000
Tax Anticipation Note - 2020		-	1	,000,000		(1,000,000)				
		1,839,215	3,	,165,000		(3,080,215)		1,924,000		358,000
Total Long-Term Debt	\$	8,889,215	\$ 3,	,165,000	\$	(3,500,215)	\$	8,554,000	\$	793,000

Annual debt service requirements to maturity, including interest, are as follows:

Governmental Activities

	Direct Pla	acements		Direct Borrowings				
Year	Principal		Interest	Principal		Interest		Total
2021	\$ 435,000	\$	227,000	\$ 358,000	\$	27,308	\$	1,047,308
2022	450,000		213,838	219,000		20,721		903,559
2023	455,000		199,875	220,000		17,809		892,684
2024	240,000		185,218	222,000		14,883		662,101
2025	245,000		179,519	223,000		11,930		659,449
2026-2030	1,330,000		790,907	682,000		17,968		2,820,875
2031-2035	1,575,000		554,906	-		-		2,129,906
2036-2040	 1,900,000		234,000	 -		-		2,134,000
	\$ 6,630,000	\$	2,585,263	\$ 1,924,000	\$	110,619	\$	11,249,882

As of December 31, 2020, the City's S&P Global Ratings bond rating is BB+.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

6. Pension Plans

Plan Descriptions

The City's Police, Firefighter, and General Employees Retirement Systems (Plans) are single-employer defined benefit pension plans governed by the Municipal Pension Plan Funding Standard Recovery Act (Act 205 of 1984) enacted by the General Assembly of the Commonwealth of Pennsylvania. The Plans are governed by the City's Council which has delegated the authority to manage certain Plan assets to the City Mayor. Plan provisions and contribution requirements are established and may be amended by the City. The Plans are reported as the Pension Trust Funds in the accompanying financial statements. The Plans do not issue separate reports.

All City employees become plan participants immediately upon becoming an employee.

All firefighters who retire on or after January 1, 2000, and who receive a pension benefit shall receive an annual cost of living adjustment of four percent payable upon the anniversary of their retirement, provided that the adjustment does not result in their pension benefit exceeding 50% of the base wage paid to the highest ranking firefighter within the firefighter's collective bargaining unit.

Summary of Significant Accounting Policies

Financial information of the City's Plans is presented on the modified cash basis of accounting, including investments. Employer contributions to each plan are recognized when paid. Benefits and refunds are recognized when paid in accordance with the terms of the individual plan.

Investments of the Plans are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price.

Contributions and Funding Policy

The Plans are funded by the City on an annual basis pursuant to the provisions of Act 205 of 1984. Act 205 of 1984 requires that annual contributions be based upon the calculation of the Minimum Municipal Obligation (MMO). The MMO calculation is based upon the biennial actuarial valuation. Employees are not required to contribute under Act 205 of 1984; such contributions are subject to collective bargaining. The Commonwealth of

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

Pennsylvania allocates certain funds to assist in pension funding. Any financial requirement established by the MMO that exceeds the Commonwealth of Pennsylvania allocation must be funded by the City.

In 2020, the Police were required to contribute 5% and the Firefighters were required to contribute 5% of monthly pay (excluding overtime) to the pension plan which is matched dollar for dollar by the City for non-vested firefighters. The contribution rate was 5% of monthly pay for the General Employees Plan. The MMOs for the Police, Firefighter, and General Employees Plans were \$359,859, \$368,333, and \$92,772, respectively. The Police, Firefighter, and General Employees MMO were fully paid with the Commonwealth of Pennsylvania allocation as well as a distribution from the General Fund.

Administrative costs, including investment, custodial trustee, and actuarial services are charged to the appropriate plan and funded from investment earnings and contributions.

The City's funded status and related information for each Plan as of the latest actuarial valuation date, January 1, 2019, is as follows:

		Actuarial	Excess of			Excess
	Actuarial	Accrued	Assets			(Deficiency)
Actuarial	Value of	Liability (AAL)	Over (Under)	Funded	Covered	as a % of Covered
Valuation	Assets	Entry Age	AAL	Ratio	Payroll	Payroll
Police:	\$ 13,020,592	\$ 14,056,816	\$ (1,036,224)	92.63%	\$ 1,448,701	-71.53%
Firefighter:	18,251,628	18,667,379	(415,751)	97.77%	1,395,274	-29.80%
General Employees:	6,317,193	5,953,471	363,722	106.11%	1,044,074	34.84%

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

Actuarial assumptions - The actuarially accrued liability for the three Plans was determined by an actuarial valuation performed on January 1, 2019 using the following actuarial assumptions, applied to all periods in the measurement:

	Firefighter Plan	Police Plan	General Employees Plan
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Actuarial assumptions:			
Investment rate of return	7.25%	7.25%	7.25%
Projected salary increases	4.50%	4.50%	4.50%
Underlying inflation rate	2.75%	2.75%	2.75%
Cost-of-living adjustment	3.50%	n/a	n/a

Actuarial assumptions based on actuarial experience study for the period January 1, 2017 to December 31, 2018.

The three plans: RP-2000 Combined Healthy Mortality Table with Blue Collar Adjustment, with rates set forward 7 years for disabled members.

Changes in Actuarial Assumptions – Changes in actuarial assumptions from the previous report dated January 1, 2017 include a decrease in the long-term assumption of cost-of-living from 4.0% to 3.5% per year.

Investment Policy – The Plans' policies in regard to the allocation of invested assets are established and may be amended by City Council. It is the policy of City Council to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

Long-Term Expected Rate of Return — The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

The following was the asset allocation policy for each major asset class included in the Plans' target asset allocation as of December 31, 2020:

	Target Allocation					
Asset Class	Firefighter Plan	Police Plan	General Employees Plan			
Large Cap Core	10-20%	10-20%	10-20%			
Large Cap Value	0-10%	0-10%	0-10%			
Large Cap Growth	0-10%	0-10%	0-10%			
Mid Cap Core	5-15%	5-15%	5-15%			
Small Cap Core	0-10%	0-10%	0-10%			
International Developed Markets	5-15%	5-15%	5-15%			
International Emerging Markets	0-10%	0-10%	0-10%			
Core Fixed Income	15-25%	15-25%	15-25%			
Short-Term Fixed Income	0-5%	0-5%	0-5%			
Intermediate Treasury Inflation Protected Securities	0-5%	0-5%	0-5%			
High Yield	5-15%	5-15%	5-15%			
Non-US Fixed Income	0-10%	0-10%	0-10%			
Real Estate	0-10%	0-10%	0-10%			
Cash	0-5%	0-5%	0-5%			

7. Post-Employment Health Care and Life Benefits

In addition to the pension benefits described above, the City permits all retirees to enroll in a post-retirement group life insurance plan, provided that such retirees pay the conversion rate to maintain life insurance coverage. Additionally, retiring police officers and firefighters are permitted to remain in the City's group health insurance plan, provided they pay 100 percent of their premium. In the event that the City's insurance carrier determines that such enrollment is no longer permitted, the City would be required to establish a separate group health plan for any affected police officer. If the premium for the police retiree plan is greater than that of the active duty plan, the City must pay, for a period of twelve months, an amount equal to and not to exceed 50 percent of the difference in the premium for the active duty plan and the police retiree group plan. This provision applies only to retired police officers as memorialized in a collective bargaining agreement, and no retiree is permitted to remain in the City's active duty health plan upon reaching age 65. As of December 31, 2020, one retiree was enrolled in the City's group health insurance plan and 21 retirees were enrolled in the City's group life insurance plan.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

8. Capital Lease

In October 2016, the City entered into a five-year capital lease agreement for equipment for \$107,500, with annual payments of \$23,259. The City has the option to purchase the equipment at the end of the agreement for \$1.

The annual amounts of principal payments required on the capital lease agreement are as follows:

9. Commitments and Contingencies

Grant Programs

The City participates in state and federally assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The City is potentially liable for any disbursements that may be disallowed, pursuant to the terms of these grant programs.

Litigation

In the normal course of operations, the City is involved in various civil and legal disputes. Management of the City believes that any outcome resulting from these actions would not have a material effect on the City's financial position.

Vendor Overpayment

As of December 31, 2018, it was determined that the City owed approximately \$64,000 to a vendor for overpayment. At December 31, 2020, the remaining amount owed was \$21,000. As the City reports on the modified cash basis of accounting, no amounts related to 2020 have been recognized in the financial statements.

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

Purchase Agreement

Prior to year-end, the City entered into an agreement to purchase a firetruck ladder in the amount of \$1,346,226. The City will pay for the purchase with debt financing. As of the report date, there has been no debt issuance or execution of the equipment purchase.

10. Risk Financing

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance coverage from coverage in the prior year. For its workers' compensation insurance coverage, the City participates in the Municipal Risk Management Worker's Compensation Pooled Trust (Trust), a public entity risk pool operated for the benefit of 261 cities, municipalities, boroughs, townships, and municipal authorities. Trust underwriting and rate-setting policies are established after consultation with an independent actuary and certain approvals of the Pennsylvania Department of Labor and Industry as mandated by Act 44 of 1993 (Act 44). All Trust participants may be subject to a supplemental assessment/dividend based on the overall experience of the participants, pursuant to Act 44. Dividends received in 2020 were \$92,734. participant of the Trust agrees to jointly and severally assume and discharge the liabilities arising under the Workers' Compensation Act and Occupational Disease Act of each and every participant of the Trust. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years the Trust purchased excess insurance coverage with statutory limits. The retention for this excess coverage is \$750,000 per occurrence. There were no significant reductions in insurance coverage from coverage in the prior year. Political subdivisions joining the Trust must remain members for a minimum of four years; a member may withdraw from the Trust after that time by giving ninety days' notice, subject to approval by the Trust actuary under specified circumstances related to the continued fiscal stability of the pool. At the time of withdrawal, the participant is responsible for their share of assessments but has no claim on any assets of the Trust. Estimates of any additional assessments are unknown.

The City participates as a member in Municipal Employers Insurance Trust (d/b/a Municipal Benefit Services (MBS)), a public entity risk pool. MBS provides certain benefits including but not limited to, the following coverages: health benefits, short-term accident and sickness disability benefits, long-term accident and sickness disability benefits, dental

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

benefits, vision care, prescription drugs, and life insurance for those eligible employers. All participants of MBS may be subject to supplemental premiums based on the overall experience of the participating members. Reserves generated by MBS for self-insured health premiums paid by members exceeding claims and expenses are held by MBS for the benefit of all participating members. Starting in 2015, a portion of the excess reserves were deposited in eligible clients' Rate Mitigation Accounts (RMA) as determined by the MBS's actuary. RMA funds are held by MBS and are available to the City to reduce future costs associate with participating coverage. RMA funds are forfeited if the member terminates participation in the MBS medical insurance program.

11. Tax Increment Financing

Pursuant to the Pennsylvania Tax Increment Financing Act, as amended (TIF Act), The Redevelopment Authority of the City of Butler (Authority) has created a tax increment district denominated the Butler City "Centre City" Tax Increment Financing (TIF) District (TIF District). As required by the TIF Act, the Authority prepared a tax increment financing plan (TIF Plan) for the design, construction, relocation, and widening/repaving of streets and alleyways, design and rebuilding of curbs, walls, and sidewalks, relocation and installation of public utilities, installation of new street lighting, and design and installation of new signage, creation and installation of new landscape areas, and installation of seating areas and walking/biking accommodations within the proposed TIF District. The Authority has entered into an intergovernmental cooperation agreement for the 20-year period of the TIF District with the City, Butler County, and the Butler Area School District for the purpose of financing the public improvements and other costs associated with the Centre City Project. Beginning in 2017, the City serves solely as a pass-through entity for the increment funds collected related to the TIF District, and, as such, the activity is reported as a custodial fund in the accompanying financial statements.

Pursuant to the TIF Act, the Authority has created a tax increment district denominated the West End Revitalization Project (West End TIF). As required by the TIF Act, the Authority prepared a TIF Plan for the financing and construction of (a) construction/restoration of Pullman Park, (b) costs of creation of additional parking in the TIF District, (c) funds for City of Butler flood control, (d) costs associated with improvements to the infrastructure, acquisition, clearance and environmental remediation of the area. The Authority has entered into an intergovernmental cooperation agreement for the 20-year period of the TIF District with the City, Butler County, and the Butler Area School District for the purpose of financing the public improvements and other costs associated with the West End TIF Project. The City serves solely as a pass-through entity for the increment funds collected

NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2020

related to the TIF District, and, as such, the activity is reported as a custodial fund in the accompanying financial statements.

12. Subsequent Events

Tax Anticipation Note

In December 2020, the City authorized the issuance of Tax Revenue Anticipation Note Series 2021 with a local bank in the amount of \$1,000,000, with an interest rate of 2.10%.

13. Liquidity

The City has fund balance of the General Fund of \$339,013 at December 31, 2020. Management is aware of the current financial condition of the City and will continue to closely monitor cash flow and look for ways to decrease operating costs and increase revenue.

14. COVID-19

The COVID-19 pandemic remains a rapidly evolving situation. The extent of the impact of COVID-19 on the City's business and financial results will depend on future developments, including the duration and spread of the outbreak within the markets in which the City operates, the related impact on the federal budget, and the state of Pennsylvania's budget, all of which are highly uncertain.

SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET (MODIFIED CASH BASIS) OTHER GOVERNMENTAL FUND

DECEMBER 31, 2020

	Special Revenue Fund Community Development Block Grant	<u> </u>	ousing velopment	Total Other Governmental Fund		
Assets						
Cash and cash equivalents	\$	- \$	84,102	\$	84,102	
Fund Balance						
Fund Balance:						
Restricted for:						
Revolving loan program Unassigned	\$ 	- \$ 	84,102	\$	84,102 -	
Total Fund Balance	\$	- \$	84,102	\$	84,102	

COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE (MODIFIED CASH BASIS) OTHER GOVERNMENTAL FUND

YEAR ENDED DECEMBER 31, 2020

	Special Revenue Fund Community Development Block Grant	Special Revenue Fund Housing Redevelopment	Total Other Governmental Fund
Receipts:			
Interest and rents	\$ -	\$ 8,726	\$ 8,726
Intergovernmental	423,810	-	423,810
Community development	-	30,189	30,189
Miscellaneous	245		245
Total receipts	424,055	38,915	462,970
Disbursements:			
General government	-	764	764
Community development	423,810	7,276	431,086
Other	205		205
Total disbursements	424,015	8,040	432,055
Excess (Deficiency) of Receipts over Disbursements	40	30,875	30,915
Other Financing Sources (Uses):			
Operating transfers in	-	-	-
Operating transfers out			
Total other financing sources (uses)			
Net Change in Fund Balance	40	30,875	30,915
Fund Balance:			
Beginning of year	(40)	53,227	53,187
End of year	\$ -	\$ 84,102	\$ 84,102

COMBINING STATEMENT OF PLAN NET POSITION (MODIFIED CASH BASIS) PENSION TRUST FUNDS

DECEMBER 31, 2020

			General	
	Police	Firefighter	Employees	Total
Assets				
Cash equivalents	\$ 602,651	\$ 818,285	\$ 391,228	\$ 1,812,164
Investments (at fair value):				
Registered investment companies	14,672,895	21,161,910	7,161,103	42,995,908
Accrued interest and dividends	4,805	6,851	2,298	13,954
Total Assets	15,280,351	21,987,046	7,554,629	44,822,026
Liabilities				
Plan Net Position Restricted for Pension Benefits	\$ 15,280,351	\$ 21,987,046	\$ 7,554,629	\$ 44,822,026

COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION (MODIFIED CASH BASIS) PENSION TRUST FUNDS

YEAR ENDED DECEMBER 31, 2020

					General		
	 Police Firefig		Firefighter	Employees			Total
Additions:							
Contributions:							
Commonwealth	\$ 179,228	\$	245,798	\$	87,053	\$	512,079
Employer	180,631		121,719		5,719		308,069
Employee	72,726		63,377		56,065		192,168
Other	-		15,922		-		15,922
Transfer in	 -		24,556				24,556
Total contributions	 432,585		471,372		148,837		1,052,794
Investment income:							
Net accrued income	4,633		6,443		2,204		13,280
Net appreciation (depreciation) in fair value of investments	1,184,654		1,720,897		588,979		3,494,530
Interest and dividends	 377,546		544,847		184,042		1,106,435
Total investment income (loss)	1,566,833		2,272,187		775,225		4,614,245
Investment expense	 18,456		20,680		7,576		46,712
Net investment income (loss)	 1,548,377		2,251,507		767,649		4,567,533
Total additions	 1,980,962		2,722,879		916,486		5,620,327
Deductions:							
Benefits	938,548		942,596		313,817		2,194,961
Administrative expense	-		6,250		5,264		11,514
Transfer out	 24,556		-				24,556
Total deductions	 963,104		948,846		319,081		2,231,031
Increase (Decrease) in Plan Net Position	1,017,858		1,774,033		597,405		3,389,296
Plan Net Position Restricted for Pension Benefits:							
Beginning of year	 14,262,493		20,213,013		6,957,224		41,432,730
End of year	\$ 15,280,351	\$	21,987,046	\$	7,554,629	\$	44,822,026

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED DECEMBER 31, 2020

Federal Grantor/Pass-Through Grantor/Project Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Expenditures		Passed Through to Subrecipients	
U.S. Department of Housing and Urban Development:						
Passed Through the Pennsylvania Department of Community and Economic Development:						
Community Development Block Grants/State's Program						
and Non-Entitlement Grants in Hawaii	14.228	C000071560	\$	288,262	\$	288,262
Home Investment Partnerships Program	14.239	C000072811		135,548		135,548
Total U.S. Department of Housing and Urban Development				423,810		423,810
U.S. Department of the Treasury:						
Passed Through the Pennsylvania Emergency Management Agency (PEMA):						
Coronavirus Relief Fund	21.019	n/a		25,342		-
Passed Through Butler County:						
Coronavirus Relief Fund	21.019	n/a		908,519		-
Total U.S. Department of Homeland Security				933,861		-
U.S. Department of Homeland Security:						
Passed Through Federal Emergency Mangagement Agency:						
Assistance to Firefighters Grant	97.044	n/a		66,113		-
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	EMW-2017-FH-00482		178,224		-
Total U.S. Department of Homeland Security				244,337		
Total Expenditures of Federal Awards			<u> </u>	1,602,008	\$	423,810
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See accompanying notes to schedule of expenditures of federal awards

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED DECEMBER 31, 2020

1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (Schedule) includes the federal award activity of the City of Butler (City) under programs of the federal government for the year ended December 31, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position or changes in net position of the City.

2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

The City has elected to not use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

City of Butler

Independent Auditor's Reports
Required by
the Uniform Guidance

Year Ended December 31, 2020



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

City Council and Mayor City of Butler

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government*

Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the City of Butler (City), Pennsylvania, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 29, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

City Council and Mayor
City of Butler
Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Other Matters

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Maher Duessel

Pittsburgh, Pennsylvania June 29, 2021



Independent Auditor's Report on Compliance for the Major Program and on Internal Control over Compliance Required by the Uniform Guidance

City Council and Mayor City of Butler

Report on Compliance for the Major Federal Program

We have audited City of Butler (City), Pennsylvania, compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the City's major federal program for the year ended December 31, 2020. The City's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

City Council and Mayor
City of Butler
Independent Auditor's Report on Compliance
for the Major Program

Opinion on the Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2020.

Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

City Council and Mayor City of Butler Independent Auditor's Report on Compliance for the Major Program

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Maher Duessel

Pittsburgh, Pennsylvania June 29, 2021

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

YEAR ENDED DECEMBER 31, 2020

I.

I.	Sui	mmary of Audit Results
	1.	Type of auditor's report issued: Unmodified, prepared in accordance with Generally Accepted Accounting Principles
	2.	Internal control over financial reporting:
		Material weakness(es) identified? \square yes \boxtimes no Significant deficiencies identified that are not considered to be material weakness(es)? \square yes \boxtimes none reported
	3.	Noncompliance material to financial statements noted? \square yes \boxtimes no
	4.	Internal control over major programs:
		Material weakness(es) identified? ☐ yes ☒ no Significant deficiencies identified that are not considered to be material weakness(es)? ☐ yes ☒ none reported
	5.	Type of auditor's report issued on compliance for major programs: Unmodified
	6.	Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)? \square yes \boxtimes no
	7.	Major Programs:
		CFDA Number(s) Name of Federal Program or Cluster
		21.019 Coronavirus Relief Fund
	8.	Dollar threshold used to distinguish between type A and type B programs: \$750,000
	9.	Auditee qualified as low-risk auditee? yes no
II.		dings related to the financial statements which are required to be reported in accordance with GAS.

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

YEAR ENDED DECEMBER 31, 2020

NO SINGLE AUDIT IN THE PRIOR YEAR