## **City of Butler**

Financial Statements (Modified Cash Basis) and Supplementary Information

Year Ended December 31, 2018 with Independent Auditor's Report



#### YEAR ENDED DECEMBER 31, 2018

#### TABLE OF CONTENTS

## **Independent Auditor's Report**

## Financial Statements (Modified Cash Basis):

#### **Government-Wide Financial Statements:**

	Statement of Net Position (Modified Cash Basis)	1
	Statement of Activities (Modified Cash Basis)	2
= 1	und Financial Statements:	
	Balance Sheet (Modified Cash Basis) - Governmental Funds	3
	Statement of Receipts, Disbursements, and Changes in Fund Balance (Modified Cash Basis) - Governmental Funds	4
	Budgetary Comparison Statement (Modified Cash Basis) - General Fund	5
	Budgetary Comparison Statement (Modified Cash Basis) - Liquid Fuels Fund	6
	Statement of Net Position (Modified Cash Basis) - Proprietary Fund	7
	Statement of Receipts, Disbursements, and Changes in Net Position (Modified Cash Basis) - Proprietary Fund	8
	Statement of Cash Flows (Modified Cash Basis) - Proprietary Fund	9
	Statement of Fiduciary Net Position (Modified Cash Basis) - Fiduciary Funds	10
	Statement of Changes in Fiduciary Net Position (Modified Cash Basis) - Pension Trust Funds	11
	Notes to Financial Statements (Modified Cash Basis)	12

#### YEAR ENDED DECEMBER 31, 2018

#### TABLE OF CONTENTS

(Continued)

## **Supplementary Information:**

Combining Balance Sheet (Modified Cash Basis) - Other Governmental Fund	35
Combining Statement of Receipts, Disbursements, and Changes in Fund Balance (Modified Cash Basis) - Other Governmental Fund	36
Combining Statement of Plan Net Position (Modified Cash Basis) - Pension Trust Funds	37
Combining Statement of Changes in Plan Net Position (Modified Cash Basis) - Pension Trust Funds	38
Statement of Changes in Assets and Liabilities - Tax Collection Fund - Agency Fund	39
Statement of Changes in Assets and Liabilities - Fire Escrow Fund - Agency Fund	40
Statement of Changes in Assets and Liabilities – Father Marinaro Skate Park Fund - Agency Fund	41
Statement of Changes in Assets and Liabilities – Parks and Recreation Fund - Agency Fund	42
Statement of Changes in Assets and Liabilities – Shade Tree Commission Fund - Agency Fund	43
Statement of Changes in Assets and Liabilities - Bicycle Fund - Agency Fund	44
Statement of Changes in Assets and Liabilities – Tax Increment Fund - Agency Fund	45



#### **Independent Auditor's Report**

#### City Council and Mayor City of Butler

We have audited the accompanying modified cash basis financial statements (financial statements) of the governmental activities, the business-type activities, each major fund, and the

aggregate remaining fund information of the City of Butler (City), Pennsylvania, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

City Council and Mayor City of Butler Independent Auditor's Report Page 2

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2018, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund and the Liquid Fuels Fund for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining nonmajor fund financial statements, combining pension trust fund statements, and the agency funds statement of changes in assets and liabilities are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements, combining pension trust fund statements, and the agency funds statement of changes in assets and liabilities are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the

City Council and Mayor City of Butler Independent Auditor's Report Page 3

information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Maher Duessel

Pittsburgh, Pennsylvania June 27, 2019

## STATEMENT OF NET POSITION (MODIFIED CASH BASIS)

#### DECEMBER 31, 2018

	Primary										
			Go	vernment							
	Go	vernmental	Bus	iness-type							
		Activities	Δ	ctivities		Total					
Assets	_		' <u>'</u>								
Cash and cash equivalents	\$	1,028,890	\$	119,497	\$	1,148,387					
Investments				228,961		228,961					
Total Assets		1,028,890		348,458		1,377,348					
Liabilities	_					-					
Net Position	_										
Restricted for:											
Roads and bridges		373,974		-		373,974					
Revolving loan program		147,866		-		147,866					
Capital projects		123,373		-		123,373					
Open Space Lighting		84,001		-		84,001					
Unrestricted		299,676	-	348,458		648,134					
Total Net Position	\$	1,028,890	\$	348,458	\$	1,377,348					

#### STATEMENT OF ACTIVITIES (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

					Pro	ogram Revenues					Char	oursement) Receipt nges in Net Position mary Government		_
		Expenses	(	Charges for Services		Operating Grants		Capital Grants		Governmental Activities	FIII	Business-type Activities		Total
Functions/Programs														
Primary Government:														
Governmental activities:	\$	1,356,721	ć	274,591	ć	16,596	\$	_	\$	(1,065,534)	۲.		\$	(1,065,534)
General government Public safety	ş	5,155,027	Ş	255,495	Ş	601,459	Ş	14,492	Ş	(4,283,581)	Ş	-	Ş	(4,283,581)
Health and welfare		11,597		46,661		001,439		14,492		35,064				35,064
Public works - highways		1,376,780		40,001		440,324		- 78,527		(857,929)				(857,929)
Public works - other		67,746		_		-		70,327		(67,746)		_		(67,746)
Culture and recreation		399,877		_		_		_		(399,877)		_		(399,877)
Community development		468,599		_		497,761		_		29,162		_		29,162
Debt service		1,958,215		_		-		_		(1,958,215)		-		(1,958,215)
Total governmental activities		10,794,562		576,747		1,556,140		93,019		(8,568,656)		-		(8,568,656)
Business-type activities:														
Parking		105,868		833,319				-				727,451		727,451
Total business-type activities		105,868		833,319		-		-		-		727,451		727,451
<b>Total Primary Government</b>	\$	10,900,430	\$	1,410,066	\$	1,556,140	\$	93,019		(8,568,656)		727,451		(7,841,205)
	Gene	eral revenues:												
	Rea	Il estate taxes, i	ncludii	ng penalty and	inter	rest				2,911,900		-		2,911,900
	Rea	I estate transfe	r taxes	5						231,240		-		231,240
	Earı	ned income tax	es, inc	luding penalty a	and i	nterest				994,846		-		994,846
	Bus	iness gross rece	eipts ta	axes						1,413,805		-		1,413,805
	Loca	al services tax,	ncludi	ng penalty and	inter	rest				289,040		-		289,040
	All o	other taxes								66,969		-		66,969
	Inte	erest and rents								25,877		3,834		29,711
	Mis	cellaneous								266,398		-		266,398
		ealized gain (lo	ss) on	investments						-		(2,108)		(2,108)
	Trai	nsfers in (out)								752,421		(752,421)		-
	Pro	ceeds from issu	ance c	of debt						1,200,000				1,200,000
	otal general rev	enues							8,152,496		(750,695)		7,401,801	
		Change in Net	Positio	on						(416,160)		(23,244)		(439,404)
	Net Po	osition - beginni	ng of y	/ear						1,445,050		371,702		1,816,752
	Net Po	osition - end of	/ear						\$	1,028,890	\$	348,458	\$	1,377,348

## BALANCE SHEET (MODIFIED CASH BASIS) GOVERNMENTAL FUNDS

DECEMBER 31, 2018

	General		Capital Projects Fund		Liquid Fuels Fund		Housing Redevelopment		2015 Series Bond Fund		Other Governmental Fund		Total Governmental Funds
Assets													
Cash and cash equivalents	\$	244,767	\$	138,910	\$	373,974	\$	147,866	\$	123,373	\$		\$ 1,028,890
Total Assets	\$	244,767	\$	138,910	\$	373,974	\$	147,866	\$	123,373	\$		\$ 1,028,890
Liabilities and Fund Balance													
Liabilities:	\$		\$		\$		\$		\$		\$		\$ -
Fund Balance:													
Restricted for:													
Roads and bridges		-		-		373,974		-		-		-	373,974
Revolving loan program		-		-		-		147,866		-		-	147,866
Capital projects		-		-		-		-		123,373		-	123,373
Open Space Lighting		84,001		-		-		-		-		-	84,001
Assigned		-		138,910		-		-		-		-	138,910
Unassigned		160,766			_								160,766
Total Fund Balance		244,767		138,910		373,974		147,866		123,373			1,028,890
Total Liabilities and Fund Balance	\$	244,767	\$	138,910	\$	373,974	\$	147,866	\$	123,373	\$	_	\$ 1,028,890

## STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE (MODIFIED CASH BASIS) GOVERNMENTAL FUNDS

#### YEAR ENDED DECEMBER 31, 2018

	General		Capital Projects Fund	Liquid Fuels Fund	Housing development	Se	2015 ries Bond Fund	Other Governmental Fund	Total Governmental Funds
Receipts:	ć 5.007.000							<b>^</b>	ć 5.007.000
Taxes, including penalty and interest Licenses and permits	\$ 5,907,800 378,828		-	\$ -	\$ -	\$	-	\$ -	\$ 5,907,800 378,828
Fines and forfeits	104,686		-	-	-		-	-	104,686
Interest and rents	18,673		431	217	5,795		761	_	25,877
Intergovernmental	682,295		78,527	440,324	29,804		701	407,709	1,638,659
Charges for services	103,733		70,327	-	23,804		_	407,703	103,733
Miscellaneous	265,351		-	-	-		-	1,047	266,398
Total receipts	7,461,366		78,958	440,541	35,599		761	408,756	8,425,981
Disbursements:									
Current:									
General government	1,021,285		92,925	-	93		-	1,047	1,115,350
Public safety	5,140,537		14,490	-	-		-	-	5,155,027
Health and welfare	11,597		-	-	-		-	-	11,597
Public works - highways	619,809		404,971	352,000	-		-	-	1,376,780
Public works - others	67,746		-	-	-		-	-	67,746
Culture and recreation	399,877		-	-	-		-	-	399,877
Community development	-		-	-	60,890		-	407,709	468,599
Other	241,371		-	-	-		-	-	241,371
Debt service	1,958,215			 	 		-		1,958,215
Total disbursements	9,460,437		512,386	 352,000	 60,983		-	408,756	10,794,562
Excess (Deficiency) of Receipts over Disbursements	(1,999,071	)	(433,428)	 88,541	 (25,384)		761		(2,368,581)
Other Financing Sources (Uses):									
Proceeds from issuance of debt	1,200,000		-	-	-		-	-	1,200,000
Transfers in (out)	752,421		405,956	 	 		(405,956)		752,421
Total other financing sources (uses)	1,952,421		405,956	 -	 		(405,956)		1,952,421
Net Change in Fund Balance	(46,650	)	(27,472)	88,541	(25,384)		(405,195)		(416,160)
Fund Balance:									
Beginning of year	291,417		166,382	 285,433	 173,250		528,568	<u> </u>	1,445,050
End of year	\$ 244,767	\$	138,910	\$ 373,974	\$ 147,866	\$	123,373	\$ -	\$ 1,028,890

## BUDGETARY COMPARISON STATEMENT (MODIFIED CASH BASIS) GENERAL FUND

#### YEAR ENDED DECEMBER 31, 2018

	Budgeted	d Amounts	Actual	Variance with		
	Original	Final	Amounts	Final Budget		
Receipts:						
Taxes, including penalty and interest	\$ 5,753,340	\$ 5,753,340	\$ 5,907,800	\$ 154,460		
Licenses and permits	403,880	403,880	378,828	(25,052)		
Fines and forfeits	196,500	196,500	104,686	(91,814)		
Interest and rents	9,050	9,050	18,673	9,623		
Intergovernmental	1,421,124	1,421,124	682,295	(738,829)		
Charges for services	128,705	128,705	103,733	(24,972)		
Miscellaneous	28,055	28,055	265,351	237,296		
Total receipts	7,940,654	7,940,654	7,461,366	(479,288)		
Disbursements:						
Current:						
General government	948,658	948,658	1,021,285	(72,627)		
Public safety	4,981,437	4,981,437	5,140,537	(159,100)		
Health and welfare	11,487	11,487	11,597	(110)		
Public works - highways	624,260	624,260	619,809	4,451		
Public works - other	80,055	80,055	67,746	12,309		
Culture and recreation	359,804	359,804	399,877	(40,073)		
Other	178,352	178,352	241,371	(63,019)		
Debt service	756,601	756,601	1,958,215	(1,201,614)		
Total disbursements	7,940,654	7,940,654	9,460,437	(1,519,783)		
Excess (Deficiency) of Receipts over Disbursements			(1,999,071)	(1,999,071)		
Other Financing Sources (Uses):						
Proceeds from issuance of debt	-	-	1,200,000	1,200,000		
Transfers in (out)			752,421	752,421		
Total other financing sources (uses)			1,952,421	1,952,421		
Net Change in Fund Balance	\$ -	\$ -	\$ (46,650)	\$ (46,650)		

## BUDGETARY COMPARISON STATEMENT (MODIFIED CASH BASIS) LIQUID FUELS FUND

#### YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts			Actual		Variance with		
	Original			Final		Amounts		al Budget
Receipts:								
Interest and rents	\$	90	\$	90	\$	217	\$	127
Intergovernmental		431,332		431,332		440,324		8,992
Total receipts		431,422		431,422		440,541		9,119
Disbursements:								
General government		-		-		-		-
Public works - highways		431,422		431,422		352,000		79,422
Total disbursements		431,422		431,422		352,000		79,422
Excess (Deficiency) of Receipts over Disbursements	\$		\$		\$	88,541	\$	88,541

## STATEMENT OF NET POSITION (MODIFIED CASH BASIS)

#### PROPRIETARY FUND

#### DECEMBER 31, 2018

	<u>. I</u>	Enterprise Fund Parking Fund		
Assets	<del>-</del>			
Cash and cash equivalents Investments	<u>.</u>	\$ 119,497 228,961		
Total Assets	_	348,458		
Net Position	-			
Unrestricted	_	348,458		
Total Net Position	<u>.</u>	\$ 348,458		

## STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN NET POSITION (MODIFIED CASH BASIS)

#### PROPRIETARY FUND

#### YEAR ENDED DECEMBER 31, 2018

	Ente	rprise Fund
		Parking
		Fund
Operating Receipts:		
Parking rentals	\$	809,572
Miscellaneous		23,747
Total operating receipts		833,319
Operating Disbursements:		
Utilities		27,492
Repair and maintenance		20,952
Bank charges		205
Rent		6,000
Meters		37,131
Postage and other office supplies		5,907
Miscellaneous		8,181
Total operating disbursements		105,868
Operating Income (Loss)		727,451
Nonoperating Receipts (Disbursements):		
Interest income		3,834
Unrealized gain (loss) on investments		(2,108)
Total nonoperating receipts (disbursements)		1,726
Transfers in (out)		(752,421)
Change in Net Position		(23,244)
Net Position:		
Beginning of year		371,702
End of year	\$	348,458

## STATEMENT OF CASH FLOWS (MODIFIED CASH BASIS)

#### PROPRIETARY FUND

#### YEAR ENDED DECEMBER 31, 2018

	Ente	erprise Fund
		Parking
		Fund
Cash Flows From Operating Activities:		
Receipts from customers	\$	833,319
Payments for operating costs		(105,868)
Net cash provided by (used in) operating activities		727,451
Cash Flows From Noncapital Financing Activities:		
Net cash transfers with General Fund		(752,421)
Net cash provided by (used in) noncapital financing activities		(752,421)
Cash Flows From Investing Activities:		
Purchase (sale) of investments		(3,494)
Interest received		3,834
Net cash provided by (used in) investing activities		340
Increase (Decrease) in Cash and Cash Equivalents		(24,630)
Cash and Cash Equivalents:		
Beginning of year		144,127
End of year	\$	119,497

## STATEMENT OF FIDUCIARY NET POSITION (MODIFIED CASH BASIS) FIDUCIARY FUNDS

DECEMBER 31, 2018

Assets	Pension Trust Funds	Tax Collection Fund	Collection Escrow		Parks and Recreation Fund	Shade Tree Commission Fund	Bicycle Fund	Total	
Cash equivalents	\$ 401,619	\$ 298,521	\$ 13,750	\$ 1,164	\$ 834	\$ 20,281	\$ 195	\$ 736,364	
Investments (at fair value):									
U.S. government securities	8,049,618	-	-	-	-	-	-	8,049,618	
Corporate bonds	2,799,101	-	-	-	-	-	-	2,799,101	
Common stock	9,699,001	-	-	-	-	-	-	9,699,001	
Mutual funds	15,483,157	-	-	-	-	-	-	15,483,157	
Accrued interest and dividends	79,462							79,462	
Total Assets	36,511,958	298,521	13,750	1,164	834	20,281	195	36,846,703	
Liabilities									
Due to other governments	-	298,521	-	1,164	834	20,281	195	320,995	
Escrow liability			13,750					13,750	
Total Liabilities		298,521	13,750	1,164	834	20,281	195	334,745	
Plan Net Position Restricted for Pension Benefits	\$ 36,511,958	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 36,511,958	

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (MODIFIED CASH BASIS) PENSION TRUST FUNDS

#### YEAR ENDED DECEMBER 31, 2018

Additions:	
Contributions:	
Commonwealth	\$ 440,333
Employer	22,747
Employee	193,199
Other	 167
Total contributions	 656,446
Investment income:	
Net accrued income	22,716
Net appreciation (depreciation) in fair value of investments	(2,164,012)
Interest and dividends	 1,324,351
Total investment income (loss)	(816,945)
Investment expense	 178,462
Net investment income (loss)	 (995,407)
Total additions	 (338,961)
Deductions:	
Benefits	2,077,353
Administrative expense	 20,631
Total deductions	 2,097,984
Increase (Decrease) in Plan Net Position	(2,436,945)
Plan Net Position Restricted for Pension Benefits:	
Beginning of year	 38,948,903
End of year	\$ 36,511,958

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2018

#### 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The City of Butler, Pennsylvania (City) is located in Western Pennsylvania, to the north of the City of Pittsburgh. It was incorporated on January 7, 1918, under the provisions of the Commonwealth of Pennsylvania. The City is a third-class city, operated under a Commission form of government. The City provides the following services which are authorized by its charter: public safety (police and fire), highways and streets, health, culture-recreation, public improvements, planning and zoning, parking facilities, and general administrative services.

#### City of Butler Parks Recreation Grounds and Facilities Authority

The City of Butler Parks Recreation Grounds and Facilities Authority should be included as a component unit of the City as the City guarantees their debt; however, the City concluded it was immaterial to their statements and, therefore, is not included as a component unit in this report.

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from services or privileges provided by a given function or segment and 2) grants that are restricted to meeting the operational or 3) capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental, proprietary, and fiduciary funds even though the latter are excluded from the government-wide financial

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Within the enterprise fund there are operating and nonoperating revenues and expenses. Operating revenues and expenses are income and expense items incurred through the normal course of business. Nonoperating revenues and expenses are related to income and expense items incurred from activities that do not relate to normal business operations.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Basis of accounting refers to the timing of the recognition of amounts in the financial statements. The City maintains its financial statements on the modified cash basis, including investments, which is a comprehensive basis other than accounting principles generally accepted in the United States of America. Accordingly, amounts are generally recognized when received rather than when earned and when paid rather than when obligations are incurred. Inventories, principally supplies, are accounted for as expenditures when purchased.

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the disbursement of monies are recorded in order to reserve that portion of the applicable appropriation, is employed by the City. However, there were no significant outstanding encumbrances at year-end.

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses, as appropriate.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government not accounted for and reported in another fund.

The *Capital Projects Fund* is used to account for financial resources to be used for capital outlays, including the acquisition or construction of major capital facilities.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

The *Liquid Fuels Fund* is a Special Revenue Fund. It accounts for the state aid receipts used for building and improving roads and bridges.

The *Housing Redevelopment Fund* is a Special Revenue Fund. It accounts for the revolving loan program.

The 2015 Series Bond Fund is a Capital Projects Fund. It accounts for the bond proceeds and uses related to the 2015 bond issuance.

The government reports the following major proprietary fund:

The *Parking Fund* is used to account for revenues and expenses incurred to maintain certain parking facilities of the City of Butler.

Additionally, the government reports the following other fund information:

The Other Governmental Fund is comprised of a Special Revenue Fund. The Special Revenue Fund is used to account for the proceeds of specific revenue sources (other than major capital projects) that are restricted to expenditures for specified purposes. The City uses the following Special Revenue Fund: Community Development Block Grant Fund.

The *Pension Trust Funds* account for assets held by the City in a trustee capacity for the future payment of retirement benefits to employees. The City has three separate Pension Trust Funds: Police, Firefighter, and General Employees.

The *Tax Collection Fund* is an agency fund used to account for assets held by the City as an agent for individuals, private organizations, other governments, and/or other funds.

The *Fire Escrow Fund* is an agency fund used to account for amounts collected and held on behalf of residents whose houses have been damaged by fire.

The Father Marinaro Skate Park Fund is an agency fund comprised of donations and used for the skate park.

The *Parks and Recreation Fund* is an agency fund comprised of donations used for park and playground rehabilitation.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

The *Shade Tree Commission Fund* is an agency fund comprised of donations and grants to be used for the Shade Tree Commission.

The *Bicycle Fund* is an agency fund comprised of donations to be used for the Bicycle Commission.

The *Tax Increment Fund* is an agency fund comprised of the collection and allocation of funds for specific use.

#### D. Interfund Activity in the Government-wide Statements

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's governmental activities, business-type activities, and fiduciary funds. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### E. Budgets and Budgetary Accounting

Formal budgetary accounting is employed as a management control in the following funds of the City: General Fund, Capital Projects Fund, and Liquid Fuels Fund. The 2015 Series Bond Fund and the Housing Redevelopment Fund are not legally required to adopt a budget. The budgets are adopted on a modified cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Budgetary control for certain special receipt funds are maintained through enforcement of the related grant provisions.

The City follows these procedures in establishing the budgetary data reflected in the basic financial statements:

- During August and September, the department heads use current financial status reports to develop financial projections for their programs for the ensuing year, which are then reviewed with the budget staff.
- A proposed operating budget for the fiscal year commencing the following January is submitted to the Council in November.
- The budget is legally advertised giving notice the budget is available for inspection.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

• The budget is legally enacted through passage of an ordinance no later than the 31st day of December.

The Council may at any time, by resolution, make supplemental appropriations for any lawful purpose from any funds on hand or estimated to be received within the fiscal year and not otherwise appropriated, including proceeds of any borrowing now or hereafter authorized by law. The Council may authorize the transfer of any unencumbered balance of any appropriation item or any portion thereof. The legal level of required Council approval of budget amendments is the fund level.

During the year, there were no significant supplemental appropriations enacted. Appropriations lapse at the close of the fiscal year to the extent that they have not been expended or encumbered.

There were instances where total disbursements exceeded the budgeted amounts in the General Fund. These overages were funded by available fund balance.

#### F. Cash and Cash Equivalents

The City considers all investments with maturities of three months or less at the time of purchase to be cash equivalents.

#### G. <u>Investments</u>

Investments are carried at fair value. Funds are invested in accordance with the City's investment policy guidelines as described in Note 3.

#### H. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### I. Accumulated Unpaid Sick Pay

In accordance with union contracts, employees are allowed to carryover unused sick days and at termination or retirement will be paid up to a maximum amount based

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

upon a flat rate per day for City employees and a percentage for each day for firefighters and policemen. As the City's financial statements are prepared on the modified cash basis of accounting, no liability is recorded.

#### J. Designated Taxes for Debt Service

The City designated 7.5 mills of the real estate tax levy for payment of debt service. During 2018 and prior, the collection of these taxes has been less than debt service payments in the amount of \$1,115,001. Therefore, no amount is restricted for future debt service payments on the statement of net position.

#### K. Net Position

The government-wide financial statements are required to report three components of net position:

- Net investment in capital assets This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt are also included in this component of net position. If there are significant unspent related debt proceeds or deferred inflows of resources at the end of the reporting period, the portion of the debt or deferred inflows of resources attributable to the unspent amount is not included in the calculation of net investment in capital assets. Instead, that portion of the debt or deferred inflow of resources is included in the same net position component (restricted or unrestricted) as the unspent amount. As the City reports on the modified cash basis, and is not required to record capital assets, this component is not applicable to the City.
- Restricted This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or if the liability will be liquidated with the restricted assets. The City has restricted net position of \$373,974, \$147,866, \$123,373, and \$84,001 related to roads and bridges, the revolving loan program, capital projects, and open space lighting, respectively.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

 Unrestricted – This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

It is the City's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

#### L. Fund Balance

In the fund financial statements, governmental funds report fund balance in categories based on the level of restriction placed upon the funds. These levels are as follows:

- Nonspendable This category represents funds that are not in spendable form.
- Restricted This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties. This category includes funds that are legally restricted for roads and bridges, the revolving loan program, capital projects, and open space lighting.
- Committed This category represents funds that are limited in use due to constraints on purpose and circumstances of spending imposed by Council. There was no committed fund balance at December 31, 2018.
- Assigned This category represents intentions of Council to use the funds for specific purposes. Council has delegated the City to assign amounts to be used for specific purposes to the City Clerk. This category includes amounts set aside for capital improvements.
- Unassigned This category includes the residual classification for the City's General Fund and includes all spendable amounts not contained in other classifications.

The City has not established a policy for its use of unrestricted fund balance amounts; therefore, committed amounts should be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

#### M. Risk

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and injuries to employees; and natural disasters. Except for workmen's compensation (see Note 10), these risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years.

#### N. Adopted Pronouncement

The requirements of the following Governmental Accounting Standards Boards (GASB) statement were adopted for the City's 2018 financial statements:

GASB Statement No. 85, "Omnibus 2017," addresses practice issues that have been identified during implementation and application of certain GASB statements. This statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurements and application, and postemployment benefits (pensions and other postemployment benefits (OPEB).

#### O. Pending Pronouncements

GASB has issued the following statements that will become effective in future years as shown below. Management has not yet determined the impact of these statements on the City's financial statements:

GASB Statement No. 84, "Fiduciary Activities," is effective for fiscal years beginning after December 15, 2018 (the City's financial statements for the year ending December 31, 2019). The objective of this statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

GASB Statement No. 88, "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements," is effective for fiscal years beginning after June 15, 2018 (the City's financial statements for the year ending December 31, 2019). The objective of this statement is to improve consistency in the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements, and to provide financial statement users with additional essential information about debt.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

GASB Statement No. 90, "Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61," is effective for fiscal years beginning after December 15, 2018 (the City's financial statements for the year ending December 31, 2019). The objective of this statement is to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units.

#### 2. Tax Levies

The taxes levied for 2018 were as follows:

Real	estate:
1 VC GI	Cotate.

Cananalarima	20:!!-
General purposes	30 mills
Debt service	7.50 mills
Street lighting	3.25 mills
Recreation	2 mills
Library	.5 mills
Per capita tax	\$10
Act 511 residence tax	\$5
Real estate transfer tax	0.5%
Local services tax	\$52
Earned income tax for general purposes	0.5%
Mercantile tax, retail	1.5 mills
Mercantile tax, wholesale	1 mill
Business privilege tax	7 mills

The City collects its own real estate taxes and contracts out for the collection of per capita, mercantile, and business privilege taxes.

The City's property tax calendar is as follows:

March 1	- levy date
---------	-------------

March 1 - April 30 - 2% discount period

May 1 - June 30 - face payment period

July 1 - January 1 of following year - 10% penalty period

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

Real estate taxes attached as an enforceable lien on property as of January 1 and are levied on March 1. Butler County bills these taxes. Butler County collects delinquent real estate taxes for the City.

The City is permitted by the 3<sup>rd</sup> Class City Code of Pennsylvania to levy real estate taxes up to 25 mills on every dollar of assessed valuation for general City purposes. In 2010, City real estate taxes were levied for general purposes at 30 mills, with court approval, on 100% of assessed valuation.

#### 3. Deposits and Investments

Pennsylvania statutes provide for investment of governmental funds into certain authorized investment types including U.S. Treasury bills, other short-term U.S. government obligations, short-term commercial paper issued by a public corporation, banker's acceptances, insured or collateralized time deposits, and certificates of deposit. The statutes also allow pooling of governmental funds for investment purposes.

In addition to the investments authorized for governmental funds, fiduciary fund investments may also be made in corporate stocks and bonds, real estate, and other investments consistent with sound business practice.

The deposit and investment policy of the City adheres to state statutes. Deposits of the governmental and proprietary funds are either maintained in demand deposits or invested in pools of government securities through a local bank's sweep account. There were no deposit or investment transactions during the year that were in violation of either the state statutes or the policy of the City.

#### Deposits

The following is a description of the City's deposit risks:

Custodial Credit Risk - For a deposit, custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a formal deposit policy for custodial credit risk.

As of December 31, 2018, \$733,240 of the City's \$1,417,978 bank balance was insured by the Federal Deposit Insurance Corporation (FDIC). The remaining bank balance of \$684,738 was exposed to custodial credit risk, which is collateralized in accordance with

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name. These deposits have carrying amounts of \$1,148,387 as of December 31, 2018.

As of December 31, 2018, the City held the following investment balances in its Enterprise Fund:

			Maturity in Years						
		Fair	L	_ess		1-5		M	ore than
	Value		thar	n 1 year	years			5 years	
U.S. government obligations	\$	101,655	\$	_	\$			\$	101,655
Sweep account  Total investments reported on statement	-	127,306							
of net position (modified cash basis)	\$	228,961							

U.S. government obligations are valued using quoted market prices (Level 1 inputs).

The following is a description of the City's investment risks:

Custodial Credit Risk. For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside entity. The City does not have a formal investment policy for custodial credit risk. The City's certificates of deposit and U.S. government obligations are all underlying securities held by the investment's counterparty, not in the Enterprise Fund's name. These amounts are not insured by the FDIC, nor are they collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name. The fair value of these investments is the same as their carrying amount.

*Interest Rate Risk*. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk*. The City has no formal investment policy that would limit its investment choices based on credit ratings by nationally recognized statistical rating organizations.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

As of December 31, 2018, the City's investments in U.S. government obligations are rated BBB by Standard & Poor's.

#### **Pension Trust Funds**

The pension trust funds' investments are held separately from those of other City funds. Assets in the pension trust funds are stated at fair value. The City maintains investment policies that summarize the investment philosophy of the City and establishes investment guidelines and performance objectives for the Police, Firefighter, and General Employees Pension Plans.

As of December 31, 2018, the City had the following cash and investments in its pension trust funds:

		Investment Maturities from December							2018	
Cash or		Fair	L	ess than		1-5		6-10	ľ	More than
Investment Type		Value		1 year		Years		Years		10 years
Debt Securities:										
U.S. Government securities	\$	8,049,618	\$	-	\$	4,998,149	\$	762,441	\$	2,289,028
Corporate bonds		2,799,101		543,063		2,237,095		18,943	_	-
Total debt securities:		10,848,719	\$	543,063	\$	7,235,244	\$	781,384	\$	2,289,028
Mutual funds - money market		401,619								
Mutual funds - equity		15,483,157								
Common stock:										
Consumer discretionary		617,249								
Consumer staples		1,387,913								
Energy		242,281								
Financial		839,893								
Health care		2,687,276								
Industrials		102,444								
Information technology		2,392,825								
Materials		466,051								
Real estate		137,607								
Telecommunication services		692,221								
Unclassified		133,241								
Total equity securities		9,699,001								
Total cash equivalents and other investments		25,583,777								
Total cash equivalents and investments reported on statement of fiduciary net position (modified cash basis) - pension trust funds	\$	36,432,496								
position (modified cash basis) - pension trust funds	\$	36,432,496								

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

U.S. Government Securities, money markets, mutual funds, and equities are valued using quoted market prices (Level 1 inputs). Corporate bonds are valued using matrix pricing model (Level 2 inputs).

The following is a description of the pension trust funds' deposit and investment risks:

Credit Risk – The risk that an issuer or other counterparty to an investment will not fulfill its obligations is called credit risk. The pension trust funds have no formal investment policy that would limit its investment choices based on credit ratings by nationally recognized statistical rating organizations. As of December 31, 2018, the City's investments are not rated or rated AAA by Standard & Poor's.

Custodial Credit Risk — For deposits and investments, custodial credit risk is the risk that in the event of the failure of the bank or counterparty, the pension trust funds will not be able to recover the value of their deposits or investments or collateral securities that are in the possession of an outside entity. The pension trust funds do not have a formal deposit or investment policy for custodial credit risk. The City's investments in mutual funds cannot be classified by risk category because they are not evidenced by securities that exist in physical or book entry form. As of December 31, 2018, \$401,619 (bank and book balance) of the City's pension cash equivalents balance was exposed to custodial credit risk.

Concentration of Credit Risk – The City places no limit on the amount the City may invest in any one issuer. There were no investments in the Police, Firefighter, or General Employees Pension Plans that constituted more than 5% of any of the plan net position available for benefits at December 31, 2018 required for disclosure. In addition, the plans did not have any investment transactions with related parties during the year.

Interest Rate Risk — The pension trust funds do not have a formal deposit or investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Agency Fund

The City maintains bank accounts for the escrowed funds. As of December 31, 2018, the book balance was \$334,745 and bank balance was \$334,745. Of this bank balance, \$263,750 is insured by the FDIC and \$70,995 is uninsured, which is collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name.

#### 4. Revolving Loan

In 2011, the City received a Housing and Redevelopment Assistance Program Grant from the Commonwealth of Pennsylvania Department of Community and Economic Development in the amount of \$466,049. The grant was used to provide a revolving loan to a local small business to pay for the renovation of two buildings in the City. The loan is secured by the properties of the borrower and bears interest at a rate of 1.75%. Interest payments began in June 2011 and were paid monthly to the City through the completion of construction, or June 2013. Monthly payments of \$2,946 began in July 2013 and will continue through the maturity date of June 2026. The outstanding balance on the loan at December 31, 2018 was \$309,020.

In 2018, the City provided a loan to a local business to pay for the for renovation of a building in the City. The loan is secured by the property of the borrower and bears interest at a rate of 3.50%. Monthly payments of \$250 began in January 2019 and will continue through the maturity date of December 2033. The outstanding balance on the loan at December 31, 2018 was \$35,000. As the City's financial statements are prepared on the modified cash basis of accounting, a loan receivable is not recorded.

The schedule of future payments to be received for the loan is as follows:

	F	rincipal	Interest		Total
2019	\$	31,939	\$	6,412	\$ 38,351
2020		32,534		5,818	38,352
2021		33,136		5,215	38,351
2022		33,753		4,598	38,351
2023		34,384		3,968	38,352
Thereafter		178,274		9,894	188,168
	\$	344,020	\$	35,905	\$ 379,925

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2018

#### 5. Long-Term Debt

#### General Obligation Bonds 2005 Series

In December 2005, the City advance refunded the 1996 Series which were issued to refund the Series of 1993 General Obligation Bonds and to provide funds for capital projects. Total debt issued was \$2,990,000. The bonds are secured by the full faith, credit, and taxing power of the City. The 2005 General Obligation Bonds bear interest at rates ranging from 3.5%-4.125% and are payable annually through March 1, 2023.

#### **General Obligation Note 2010 Series**

In April 2010, the City issued a General Obligation Note for \$400,000 to purchase a pumper truck for the fire department. This General Obligation Note bears interest at a rate of 3.73%, with an annual principal and interest payment of \$47,984 payable through December 2019. During 2011, the City made an additional principal payment of \$77,016. As a result of the reduction, the General Obligation Note was paid in full in 2018.

#### **General Obligation Bond 2015 Series**

In October 2015, the City issued bonds totaling \$6,800,000 to be used to provide the City with the funds required for various capital projects of the City, to refund the Parking Authority of the City of Butler Guaranteed Parking System Revenue Bonds, Series of 2003 and Series of 2005, and to pay all costs and expenses incurred by the City in connection with the issuance and sale of the Bonds. The bonds are \$6,235,000 nontaxable and \$565,000 taxable and are secured by the full faith, credit, and taxing power of the City. The 2015 General Obligation Bonds bear interest at rates ranging from 1.55%-4.0% and are payable annually through December 1, 2040.

#### **General Obligation Note 2017 Series**

In March 2017, the City issued a General Obligation Note for \$390,000 to be used for storm sewer repairs, traffic signal upgrades, and a flood control project. This General Obligation Note bears interest at a rate of 1.8%, with an annual principal payment of \$195,000 payable through December 2018. The note was paid in full in 2018.

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

#### General Obligation Note 2018 Series

In April 2018, the City issued a General Obligation Note for \$200,000 to be used for the purchase of vehicles for the various City Departments. This General Obligation Note bears interest at a rate of 3.29%, with an annual principal payment of \$100,000 payable through December 2019.

#### **Tax Anticipation Note**

In January 2018, the City obtained a tax anticipation note in the amount of \$1,000,000. Note proceeds were used for general operating expenses in anticipation of current year tax revenues in 2018. The tax anticipation note was paid in full as of December 31, 2018.

#### **Summary of Changes in Debt**

	_	Balance at uary 1, 2018	A	dditions	Deletions	Balance at ember 31, 2018	Due Within One Year
General Obligation Bonds, Series of 2005	\$	1,230,000	\$	-	\$ (185,000)	\$ 1,045,000	\$ 195,000
General Obligation Bonds, Series of 2015		6,610,000		-	(200,000)	6,410,000	210,000
General Obligation Note, Series of 2010		3,006		-	(3,006)	-	-
General Obligation Note, Series of 2017		195,000		-	(195,000)	-	-
General Obligation Note, Series of 2018		-		200,000	(100,000)	100,000	100,000
Tax Anticipation Note - 2018		-		1,000,000	(1,000,000)		
	\$	8,038,006	\$ 1	1,200,000	\$ (1,683,006)	\$ 7,555,000	\$ 505,000

Annual debt service requirements to maturity, including interest, are as follows:

Principal				
Amount		Interest		Total
\$ 505,000	\$	254,578	\$	759,578
420,000		238,588		658,588
435,000		227,001		662,001
450,000		213,838		663,838
455,000		199,875		654,875
1,255,000		863,050		2,118,050
1,475,000		359,431		1,834,431
1,755,000		373,469		2,128,469
805,000		48,600		853,600
\$ 7,555,000	\$	2,778,430	\$	10,333,430
\$	\$ 505,000 420,000 435,000 450,000 455,000 1,255,000 1,475,000 1,755,000 805,000	\$ 505,000 \$ 420,000 435,000 455,000 1,255,000 1,755,000 805,000	Amount         Interest           \$ 505,000         \$ 254,578           420,000         238,588           435,000         227,001           450,000         213,838           455,000         199,875           1,255,000         863,050           1,475,000         359,431           1,755,000         373,469           805,000         48,600	Amount         Interest           \$ 505,000         \$ 254,578         \$ 420,000           435,000         227,001         450,000         213,838           455,000         199,875         1,255,000         863,050           1,475,000         359,431         1,755,000         373,469           805,000         48,600         48,600

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

During 2017, S&P Global Ratings lowered the City's bond rating to B from BB+.

#### 6. Pension Plans

#### **Plan Descriptions**

The City's Police, Firefighter, and General Employees Retirement Systems (Plans) are single-employer defined benefit pension plans governed by the Municipal Pension Plan Funding Standard Recovery Act (Act 205 of 1984) enacted by the General Assembly of the Commonwealth of Pennsylvania. The Plans are governed by the City's Council which has delegated the authority to manage certain Plan assets to the City Mayor. Plan provisions and contribution requirements are established and may be amended by the City. The Plans are reported as the Pension Trust Funds in the accompanying financial statements. The Plans do not issue separate reports.

All City employees become plan participants immediately upon becoming an employee.

All firefighters who retire on or after January 1, 2000, and who receive a pension benefit shall receive an annual cost of living adjustment of four percent payable upon the anniversary of their retirement, provided that the adjustment does not result in their pension benefit exceeding 50% of the base wage paid to the highest ranking firefighter within the firefighter's collective bargaining unit.

#### **Summary of Significant Accounting Policies**

Financial information of the City's Plans is presented on the modified cash basis of accounting, including investments. Employer contributions to each plan are recognized when paid. Benefits and refunds are recognized when paid in accordance with the terms of the individual plan.

Investments of the Plans are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on national exchanges are valued at the last reported sales price.

#### Contributions and Funding Policy

The Plans are funded by the City on an annual basis pursuant to the provisions of Act 205 of 1984. Act 205 of 1984 requires that annual contributions be based upon the calculation of

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

the Minimum Municipal Obligation (MMO). The MMO calculation is based upon the biennial actuarial valuation. Employees are not required to contribute under Act 205 of 1984; such contributions are subject to collective bargaining. The Commonwealth of Pennsylvania allocates certain funds to assist in pension funding. Any financial requirement established by the MMO that exceeds the Commonwealth of Pennsylvania allocation must be funded by the City.

In 2018, the Police were required to contribute 5% and the Firefighters were required to contribute 5% of monthly pay (excluding overtime) to the pension plan which is matched dollar for dollar by the City for non-vested firefighters. The contribution rate was 5% of monthly pay for the General Employees Plan. The MMOs for the Police, Firefighter, and General Employees Plans were \$167,806 \$145,818, and \$35,231, respectively. The Police, Firefighter, and General Employees MMOs were fully paid with the Commonwealth of Pennsylvania allocation. In excess of the MMO, the City paid \$31,833, \$44,214, and \$15,431 into the Police, Firefighter, and General Employees Plans, respectively, with the Commonwealth of Pennsylvania allocation. In addition to the state aid, the City contributed \$22,747 to the Firefighter Plan as of December 31, 2018.

Administrative costs, including investment, custodial trustee, and actuarial services are charged to the appropriate plan and funded from investment earnings and contributions.

The City's funded status and related information for each Plan as of the latest actuarial valuation date, January 1, 2017, is as follows:

		Actuarial	Excess of			Excess
	Actuarial	Accrued	Assets			(Deficiency)
Actuarial	Value of	Liability (AAL)	Over (Under)	Funded	Covered	as a % of Covered
Valuation	Assets	Entry Age	AAL	Ratio	Payroll	Payroll
Police:	\$ 12,893,472	\$ 13,133,788	\$ (240,316)	98.17%	\$ 1,519,813	-15.81%
Firefighter:	17,908,086	17,682,249	225,837	101.28%	1,283,970	17.59%
General Employees:	6,249,924	5,549,689	700,235	112.62%	998,661	70.12%

Actuarial assumptions - The actuarially accrued liability for the three Plans was determined by an actuarial valuation performed on January 1, 2017 using the following actuarial assumptions, applied to all periods in the measurement:

#### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

#### YEAR ENDED DECEMBER 31, 2018

	Firefighter Plan	Police Plan	General Employees Plan
Actuarial cost method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Actuarial assumptions:			
Investment rate of return	7.25%	7.25%	7.25%
Projected salary increases	4.50%	4.50%	4.50%
Underlying inflation rate	2.75%	2.75%	2.75%
Cost-of-living adjustment	4.00%	n/a	n/a

Actuarial assumptions based on actuarial experience study for the period January 1, 2015 to December 31, 2016.

The three plans: RP-2000 Combined Healthy Mortality Table with Blue Collar Adjustment, with rates set forward 7 years for disabled members.

Changes in Actuarial Assumptions – Changes in actuarial assumptions from the previous report dated January 1, 2015 include a decrease in the long-term assumption of inflation from 3.0% to 2.75% per year and a decreased interest rate assumption from 7.5% to 7.25% per year.

*Investment Policy* – The Plans' policies in regard to the allocation of invested assets are established and may be amended by City Council. It is the policy of City Council to pursue an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes.

Long-Term Expected Rate of Return — The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The following was the asset allocation policy for each major asset class included in the Plans' target asset allocation as of December 31, 2018:

	Target Allocation							
Asset Class	Firefighter Plan	Police Plan	General Employees Plan					
Equities	50-70%	50-70%	50-70%					
Fixed income	30-45%	30-45%	30-45%					
Cash and cash equivalents	0-15%	0-15%	0-15%					

### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2018

### 7. Post-Employment Health Care and Life Benefits

In addition to the pension benefits described above, the City permits all retirees to enroll in a post-retirement group life insurance plan, provided that such retirees pay the conversion rate to maintain life insurance coverage. Additionally, retiring police officers and firefighters are permitted to remain in the City's group health insurance plan, provided they pay 100 percent of their premium. In the event that the City's insurance carrier determines that such enrollment is no longer permitted, the City would be required to establish a separate group health plan for any affected police officer. If the premium for the police retiree plan is greater than that of the active duty plan, the City must pay, for a period of twelve months, an amount equal to and not to exceed 50 percent of the difference in the premium for the active duty plan and the police retiree group plan. This provision applies only to retired police officers as memorialized in a collective bargaining agreement, and no retiree is permitted to remain in the City's active duty health plan upon reaching age 65. As of December 31, 2018, three retirees were enrolled in the City's group health insurance plan and 26 retirees were enrolled in the City's group life insurance plan.

### 8. Capital Lease

In October 2016, the City entered into a five-year capital lease agreement for equipment for \$107,500, with annual payments of \$23,259. The City has the option to purchase the equipment at the end of the agreement for \$1.

The annual amounts of principal payments required on the capital lease agreement are as follows:

	Principal			
2019	\$	21,485		
2020		22,061		
2021		22,652		
	\$	66,198		

### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2018

### 9. Commitments and Contingencies

### **Grant Programs**

The City participates in state and federally assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The City is potentially liable for any disbursements that may be disallowed, pursuant to the terms of these grant programs.

### Litigation

In the normal course of operations, the City is involved in various civil and legal disputes. Management of the City believes that any outcome resulting from these actions would not have a material effect on the City's financial position.

### <u>Vendor Overpayment</u>

As of December 31, 2018, it was determined that the City owed approximately \$64,000 to a vendor for overpayment. As the City reports on the modified cash basis of accounting, no amounts related to 2018 have been recognized in the financial statements.

### 10. Risk Financing

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance coverage from coverage in the prior year.

For its workers' compensation insurance coverage, the City participates in the Municipal Risk Management Worker's Compensation Pooled Trust (Trust), a public entity risk pool operated for the benefit of 265 cities, municipalities, boroughs, townships, and municipal authorities. Trust underwriting and rate-setting policies are established after consultation with an independent actuary and certain approvals of the Pennsylvania Department of Labor and Industry as mandated by Act 44 of 1993 (Act 44). All Trust participants may be subject to a supplemental assessment/dividend based on the overall experience of the participants, pursuant to Act 44. Dividends received in 2018 were \$105,917. Each participant of the Trust agrees to jointly and severally assume and discharge the liabilities

### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

YEAR ENDED DECEMBER 31, 2018

arising under the Workers' Compensation Act and Occupational Disease Act of each and every participant of the Trust. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years the Trust purchased excess insurance coverage with statutory limits. The retention for this excess coverage is \$750,000 per occurrence. There were no significant reductions in insurance coverage from coverage in the prior year. Political subdivisions joining the Trust must remain members for a minimum of four years; a member may withdraw from the Trust after that time by giving ninety days' notice, subject to approval by the Trust actuary under specified circumstances related to the continued fiscal stability of the pool. At the time of withdrawal, the participant is responsible for their share of assessments but has no claim on any assets of the Trust. Estimates of any additional assessments are unknown.

The City participates as a member in Municipal Employers Insurance Trust (d/b/a Municipal Benefit Services (MBS)), a public entity risk pool. MBS provides certain benefits including but not limited to, the following coverages: health benefits, short-term accident and sickness disability benefits, long-term accident and sickness disability benefits, dental benefits, vision care, prescription drugs, and life insurance for those eligible employers. All participants of MBS may be subject to supplemental premiums based on the overall experience of the participating members. Reserves generated by MBS for self-insured health premiums paid by members exceeding claims and expenses are held by MBS for the benefit of all participating members. Starting in 2015, a portion of the excess reserves were deposited in eligible clients' Rate Mitigation Accounts (RMA) as determined by the MBS's actuary. RMA funds are held by MBS and are available to the City to reduce future costs associate with participating coverage. RMA funds are forfeited if the member terminates participation in the MBS medical insurance program.

### 11. Tax Increment Financing

Pursuant to the Pennsylvania Tax Increment Financing Act, as amended (TIF Act), The Redevelopment Authority of the City of Butler (Authority) has created a tax increment district denominated the Butler City "Centre City" Tax Increment Financing (TIF) District (TIF District). As required by the TIF Act, the Authority prepared a tax increment financing plan (TIF Plan) for the design, construction, relocation, and widening/repaving of streets and alleyways, design and rebuilding of curbs, walls, and sidewalks, relocation and installation of public utilities, installation of new street lighting, and design and installation of new signage, creation and installation of new landscape areas, and installation of seating areas and walking/biking accommodations within the proposed TIF District. The Authority has entered into an intergovernmental cooperation agreement for the 20-year period of the TIF

### NOTES TO FINANCIAL STATEMENTS (MODIFIED CASH BASIS)

### YEAR ENDED DECEMBER 31, 2018

District with the City, Butler County, and the Butler Area School District for the purpose of financing the public improvements and other costs associated with the Centre City Project. Beginning in 2017, the City serves solely as a pass-through entity for the increment funds collected related to the TIF District, and, as such, the activity is reported as an agency fund in the accompanying financial statements.

Pursuant to the TIF Act, the Authority has created a tax increment district denominated the West End Revitalization Project (West End TIF). As required by the TIF Act, the Authority prepared a TIF Plan for the financing and construction of (a) construction/restoration of Pullman Park, (b) costs of creation of additional parking in the TIF District, (c) funds for City of Butler flood control, (d) costs associated with improvements to the infrastructure, acquisition, clearance and environmental remediation of the area. The Authority has entered into an intergovernmental cooperation agreement for the 20-year period of the TIF District with the City, Butler County, and the Butler Area School District for the purpose of financing the public improvements and other costs associated with the West End TIF Project. The City serves solely as a pass-through entity for the increment funds collected related to the TIF District, and, as such, the activity is reported as an agency fund in the accompanying financial statements.

Related to the West End TIF, the City collected and retained \$42,874 of City taxes that should have been remitted to the Commonwealth Financing Authority (CFA). Subsequent to year end, the City remitted the amounts to the CFA. As the City reports on the modified cash basis of accounting, the payable due to the CFA has not been recorded in the financial statements.

### 12. Subsequent Events

In December 2018, the City authorized the issuance of Tax Revenue Anticipation Note Series 2019 with a local bank in the amount of \$1,000,000, with an interest rate of 3.13%.

### 13. Liquidity

The City has fund balance of the General Fund of \$244,767 at December 31, 2018. Management is aware of the current financial condition of the City and will continue to closely monitor cash flow and look for ways to decrease operating costs and increase revenue.

# **SUPPLEMENTARY INFORMATION**

# COMBINING BALANCE SHEET (MODIFIED CASH BASIS) OTHER GOVERNMENTAL FUND

	Special Revenue Fun Community Development Block Grant	d Total Other Governmental Fund
Assets		
Cash and cash equivalents	\$	_ \$
Fund Balance		
Fund Balance:	\$	- \$ -
Total Fund Balance	\$	<u>-</u> \$ <u>-</u>

# COMBINING STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE (MODIFIED CASH BASIS) OTHER GOVERNMENTAL FUND

### YEAR ENDED DECEMBER 31, 2018

	Special R				
	Col	Community			
	Dev	elopment	Gov	ernmental	
		ck Grant		Fund	
Receipts:					
Intergovernmental	\$	407,709	\$	407,709	
Miscellaneous		1,047		1,047	
Total receipts		408,756		408,756	
Disbursements:					
Community development		407,709		407,709	
Other		1,047		1,047	
Total disbursements		408,756		408,756	
Net Change in Fund Balance		-		-	
Fund Balance:					
Beginning of year				<u>-</u>	
End of year	\$		\$		

# COMBINING STATEMENT OF PLAN NET POSITION (MODIFIED CASH BASIS) PENSION TRUST FUNDS

	Police	Firefighter	General Employees	Total
Assets				
Cash equivalents	\$ 180,554	4 \$ 128,970	\$ 92,095	\$ 401,619
Investments (at fair value):				
U.S. government securities	2,628,102	3,810,414	1,611,102	8,049,618
Corporate bonds	1,071,148	3 1,573,896	154,057	2,799,101
Common stock	3,374,777	7 4,714,417	1,609,807	9,699,001
Mutual funds	5,379,335	7,449,846	2,653,976	15,483,157
Accrued interest and dividends	29,322	2 38,771	11,369	79,462
Total Assets	12,663,238	17,716,314	6,132,406	36,511,958
Liabilities		<u>-</u>		
Plan Net Position Restricted for Pension Benefits	\$ 12,663,238	\$ 17,716,314	\$ 6,132,406	\$ 36,511,958

## COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION (MODIFIED CASH BASIS) PENSION TRUST FUNDS

### YEAR ENDED DECEMBER 31, 2018

				General	
	 Police	 Firefighter	Employees		 Total
Additions:					
Contributions:					
Commonwealth	\$ 199,639	\$ 190,032	\$	50,662	\$ 440,333
Employer	-	22,747		-	22,747
Employee	84,551	51,838		56,810	193,199
Other	 65	 81		21	 167
Total contributions	 284,255	 264,698		107,493	 656,446
Investment income:					
Net accrued income	7,110	14,482		1,124	22,716
Net appreciation (depreciation) in fair value of investments	(754,688)	(1,045,062)		(364,262)	(2,164,012)
Interest and dividends	 463,683	 634,445		226,223	 1,324,351
Total investment income (loss)	(283,895)	(396,135)		(136,915)	(816,945)
Investment expense	 63,353	 85,432		29,677	 178,462
Net investment income (loss)	 (347,248)	(481,567)		(166,592)	 (995,407)
Total additions	 (62,993)	 (216,869)		(59,099)	 (338,961)
Deductions:					
Benefits	802,388	913,919		361,046	2,077,353
Administrative expense	 7,217	9,012		4,402	 20,631
Total deductions	 809,605	 922,931		365,448	 2,097,984
Increase (Decrease) in Plan Net Position	(872,598)	(1,139,800)		(424,547)	(2,436,945)
Plan Net Position Restricted for Pension Benefits:					
Beginning of year	 13,535,836	 18,856,114		6,556,953	 38,948,903
End of year	\$ 12,663,238	\$ 17,716,314	\$	6,132,406	\$ 36,511,958

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES TAX COLLECTION FUND - AGENCY FUND

	Balance at January 1, 2018 Additions				 Deductions	alance at cember 31, 2018
Assets						
Cash equivalents	\$	341,636	\$	6,201,887	\$ 6,245,002	\$ 298,521
Liabilities						
Due to other governmental units	\$	341,636	\$	6,201,887	\$ 6,245,002	\$ 298,521

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FIRE ESCROW FUND - AGENCY FUND

	Ja	Balance at January 1, 2018 Additions				Deductions		Balance at December 31, 2018	
Assets	_								
Cash equivalents	\$	44,620	\$	67	\$	30,937	\$	13,750	
Liabilities	_								
Escrow liability	\$	44,620	\$	67	\$	30,937	\$	13,750	

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES FATHER MARINARO SKATE PARK FUND - AGENCY FUND

	Ja	Balance at January 1, 2018 A			dditions Deductions			Balance at December 31, 2018	
Assets									
Cash equivalents	\$	1,891	\$	239	\$	966	\$	1,164	
Liabilities									
Due to other governmental units	\$	1,891	\$	239	\$	966	\$	1,164	

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES PARKS AND RECREATION FUND - AGENCY FUND

	Jan	Balance at January 1, 2018 Additions				Balance at December 31, 2018	
Assets							
Cash equivalents	\$	834	\$	- \$		\$	834
Liabilities							
Due to other governmental units	\$	834	\$	- \$	-	\$	834

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES SHADE TREE COMMISSION FUND - AGENCY FUND

	Balance at January 1, 2018 Additions			Deductions		Balance at December 31, 2018	
Assets							
Cash equivalents	\$ 20,354	\$	2,485	\$	2,558	\$	20,281
Liabilities							
Due to other governmental units	\$ 20,354	\$	2,485	\$	2,558	\$	20,281

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES BICYCLE FUND - AGENCY FUND

	Jan	Balance at January 1, 2018 Addition			ons Deductions			Balance at December 31, 2018	
Assets									
Cash equivalents	\$	195	\$	_	\$		\$	195	
Liabilities									
Due to other governmental units	\$	195	\$	-	\$	-	\$	195	

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES TAX INCREMENT FUND - AGENCY FUND

	Januar	Balance at January 1, 2018 A			Additions Deductions		
Assets							
Cash equivalents	\$	- \$	86,582	\$	86,582	\$ -	
Liabilities							
Due to other governmental units	\$	- \$	86,582	\$	86,582	\$ -	